



2024/1455

22.5.2024

**COUNCIL DECISION (CFSP) 2024/1455**

**of 21 May 2024**

**on an assistance measure under the European Peace Facility to support the Beninese Armed Forces**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 28(1) and Article 41(2) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy,

Whereas:

- (1) Council Decision (CFSP) 2021/509 <sup>(1)</sup> establishes the European Peace Facility (EPF) for the financing by Member States of Union actions under the common foreign and security policy to preserve peace, prevent conflicts and strengthen international security pursuant to Article 21(2), point (c), of the Treaty. In particular, pursuant to Article 1(2) of Decision (CFSP) 2021/509, the EPF is to be used for the financing of assistance measures such as actions to strengthen the capacities of third States and regional and international organisations relating to military and defence matters.
- (2) The northern regions of the coastal countries of the Gulf of Guinea, namely Ghana, Côte d'Ivoire, Benin, and Togo, have been experiencing deteriorating security conditions in connection with the crisis affecting the central Sahel.
- (3) In light of the deteriorating security environment in the wider region, strengthening the defence and security forces of Benin is important in order to enable and support stabilisation efforts in that country. In that context, and fully cognisant of the need for an integrated response to that security environment, ensuring long-term peace and security in Benin is a key priority for the Union.
- (4) On 5 January 2024, the High Representative of the Union for Foreign Affairs and Security Policy received a request from Benin for the Union to assist the Beninese Armed Forces with the procurement of additional key equipment and training to strengthen the operational capabilities of the Beninese military units deployed in the north of Benin within the framework of Operation Mirador, as well as of the *Groupements Tactiques Interarmées* (GTIA) command posts of Natitingou and Kandi, in order to support their efforts to fight non-state armed groups from Burkina Faso and Niger, and to counteract and reduce the opportunities for those groups to commit terrorist attacks.
- (5) Assistance measures are to be implemented taking into account the principles and requirements set out in Decision (CFSP) 2021/509, in particular compliance with Council Common Position 2008/944/CFSP <sup>(2)</sup>, and in line with the rules for the implementation of revenue and expenditure financed under the EPF.
- (6) The Council reaffirms its determination to protect, promote and fulfil human rights, fundamental freedoms and democratic principles and to strengthen the rule of law and good governance, in compliance with the Charter of the United Nations, with the Universal Declaration of Human Rights and with international law, in particular international human rights law and international humanitarian law,

HAS ADOPTED THIS DECISION:

*Article 1*

**Establishment, objectives, scope and duration**

1. An assistance measure benefitting Benin (the 'beneficiary') to be financed under the European Peace Facility (EPF) (the 'assistance measure') is hereby established.
2. The objectives of the assistance measure are the following:
  - (a) to enhance the capabilities of the Beninese Armed Forces to protect the territorial integrity and sovereignty of Benin and its civilian population against internal and external aggression;

<sup>(1)</sup> Council Decision (CFSP) 2021/509 of 22 March 2021 establishing a European Peace Facility, and repealing Decision (CFSP) 2015/528 (OJ L 102, 24.3.2021, p. 14).

<sup>(2)</sup> Council Common Position 2008/944/CFSP of 8 December 2008 defining common rules governing control of exports of military technology and equipment (OJ L 335, 13.12.2008, p. 99).

- (b) to contribute to peace and stability in the region.
3. To achieve the objectives set out in paragraph 2, the assistance measure shall finance the following types of equipment not designed to deliver lethal force, and the following supplies and services, including technical training, where needed:
- (a) rear medical support (level equivalent to role 2) and land medical evacuation capabilities;
  - (b) multi-purpose operational airlift capability;
  - (c) capacity building benefitting Benin Air Force personnel, notably through a range of training courses in perfecting piloting techniques and aeronautical maintenance;
  - (d) enhanced command and control capacities at operational level;
  - (e) additional ISR capabilities to optimise available systems, including one ISR radar;
  - (f) training on equipment and training in international human rights law and international humanitarian law;
  - (g) logistical support, notably in order to improve the security of an ammunition bay.
4. The duration of the assistance measure shall be 30 months from the date of adoption of this Decision.

#### *Article 2*

#### **Financial arrangements**

1. The financial reference amount intended to cover the expenditure related to the assistance measure shall be EUR 25 000 000.
2. All expenditure shall be managed in accordance with Decision (CFSP) 2021/509 and in line with the rules for the implementation of revenue and expenditure financed under the EPF.

#### *Article 3*

#### **Arrangements with the beneficiary**

1. The High Representative of the Union for Foreign Affairs and Security Policy (the 'High Representative') shall make the necessary arrangements with the beneficiary to ensure its compliance with the requirements and conditions established by this Decision as a condition for the provision of support under the assistance measure.
2. The arrangements referred to in paragraph 1 shall include provisions obliging the beneficiary to ensure:
  - (a) compliance of members and units of the Beninese Armed Forces deployed within the framework of Operation Mirador and supported under the assistance measure with relevant international law, in particular international human rights law and international humanitarian law;
  - (b) proper and efficient use of any assets provided under the assistance measure for the purposes for which they were provided;
  - (c) sufficient maintenance of any assets provided under the assistance measure to ensure their usability and operational availability over their life cycle;
  - (d) that any assets provided under the assistance measure are not lost, or transferred without the consent of the Facility Committee established by Decision (CFSP) 2021/509 to persons or entities other than those identified in those arrangements, at the end of their life cycle.
3. The arrangements referred to in paragraph 1 shall include provisions on the suspension and termination of support under the assistance measure in the event of the beneficiary being found in breach of the obligations set out in paragraph 2.

*Article 4***Implementation**

1. The High Representative shall be responsible for ensuring the implementation of this Decision in accordance with Decision (CFSP) 2021/509 and in line with the rules for the implementation of revenue and expenditure financed under the EPF and with the Integrated Methodological Framework for assessing and identifying the required measures and controls for assistance measures under the EPF.
2. The implementation of the support and provision of equipment referred to in Article 1(3) shall be carried out by *Défense Conseil International* — DCI Group.

*Article 5***Monitoring, control and evaluation**

1. The High Representative shall monitor the compliance by the beneficiary with the obligations set out in Article 3. That monitoring shall be used to provide awareness of the context and the risks of breaches of the obligations set out in Article 3, and to contribute to the prevention of such breaches, including violations of international human rights law and international humanitarian law by members and units of the Beninese Armed Forces deployed within the framework of Operation Mirador and supported under the assistance measure.
2. The post-shipment control of equipment and supplies shall be organised as follows:
  - (a) delivery verification, whereby EPF delivery certificates are to be signed by the end-user upon transfer of ownership;
  - (b) reporting, whereby the beneficiary is to report annually on the activities conducted with the equipment provided under the assistance measure and on the inventory of designated items until such reporting is no longer deemed necessary by the Political and Security Committee (PSC);
  - (c) on-site visits, whereby the beneficiary is to grant the High Representative and the EPF auditors access to conduct on-site checks and EPF audits, upon request.
3. The High Representative shall conduct a final evaluation upon completion of the assistance measure to assess whether the assistance measure has contributed to reaching the objectives set out in Article 1(2).

*Article 6***Reporting**

During the period of implementation, the High Representative shall provide the PSC with six-monthly reports on the implementation of the assistance measure, in accordance with Article 63 of Decision (CFSP) 2021/509. The administrator for assistance measures shall regularly inform the Facility Committee established by Decision (CFSP) 2021/509 on the implementation of revenue and expenditure in accordance with Article 38 of that Decision, including by providing information on the suppliers and subcontractors involved.

*Article 7***Suspension and termination**

1. The PSC may decide to suspend wholly or partially the implementation of the assistance measure in accordance with Article 64 of Decision (CFSP) 2021/509.
2. The PSC may recommend that the Council terminate the assistance measure.

*Article 8***Entry into force**

This Decision shall enter into force on the date of its adoption.

Done at Brussels, 21 May 2024.

*For the Council*  
*The President*  
H. LAHBIB