U.S. Experience in Permitting CO₂ Storage Activities

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Mary Rose (Molly) Bayer

U.S. Environmental Protection Agency Office of Water: Underground Injection Control Program



Overview

- Underground Injection Control (UIC) Program Background
- Class VI Rule
- Class VI Permitting



Underground Injection Control (UIC) Program

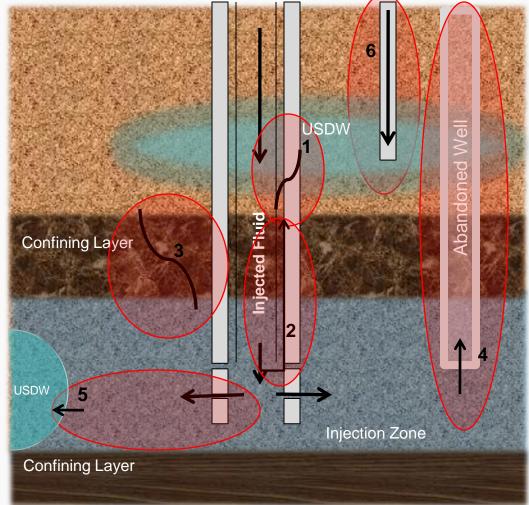
- Under Safe Drinking Water Act Authority (1974; 1996)
 - Federal regulations for protection of Underground Sources of Drinking Water (USDWs)
 - USDW definition: Any aquifer or portion of an aquifer that contains water that is less than 10,000 PPM total dissolved solids or contains a volume of water such that it is a present, or viable future source to supply a Public Water System
 - Requirements for six well classes at 40 CFR 144 through 146
 - The UIC Program regulates underground injection of all fluids liquid, gas, or slurry
 - Designation as a commodity does not change SDWA applicability
 - Natural gas (hydrocarbon) storage and some hydraulic fracturing fluids exempted; oil & gas *production* not regulated by the UIC Program
 - Injection is voluntary (i.e., under the UIC Program, there is no mandate to inject)



UIC Program Foundation

Potential Fluid Migration Pathways

- 1. Faulty injection well casing
- 2. Annulus between casing and the well bore
- 3. Migration through confining layers from injection zone
- 4. Vertical migration through improperly abandoned and completed wells
- 5. Lateral migration from within injection zone into a protected portion of USDW
- 6. Direct injection of fluids into or above a USDW





Class VI Rule

Considerations for GS

- Large Volumes
- Buoyancy
- Viscosity (Mobility)
- Corrosivity

New well class established in 2010: Class VI

UIC Program Elements

- Site Characterization
- Area of Review (AoR)
- Well Construction
- Well Operation
- Site Testing & Monitoring
- Post-Injection Site Care
- Public Participation
- Financial Responsibility
- Site Closure



Class VI Rule: Implementation

- Technical guidance development to support permit applicants, Class VI owners or operators, and co-regulators (i.e., States)
- GS Data Tool development to support electronic reporting, long-term data management, and ongoing data evaluation
- Coordination with:
 - EPA Program Offices and Regions, Federal partners and other stakeholders on CCS-related issues
 - States interested in implementing the Class VI Program
 - Class VI permit applicants and prospective applicants
 - Archer Daniels Midland: two injection well construction permits issued
 - The FutureGen Alliance: four injection well construction permits issued
 - Berexco/Kansas Geological Survey: permit application under review

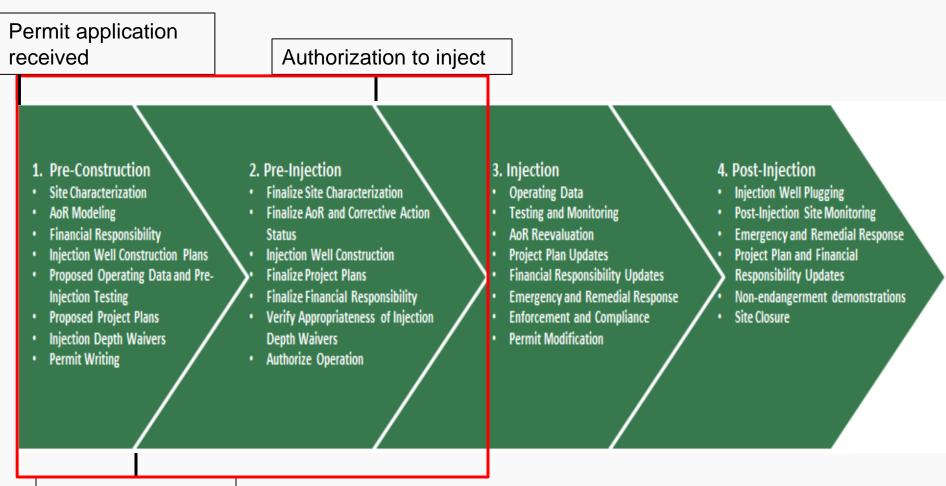


Class VI Permitting: Goals and Responsibilities

- Comprehensively evaluate project information to:
 - Qualitatively and quantitatively understand geologic system behavior, uncertainties and sensitivities
 - Confirm that the geologic sequestration well or wells will be sited, operated, monitored and closed in a manner that ensures USDW protection
 - Ensure a complete, clear, science-based and defensible decision making process and documentation in the Administrative Record
 - Facilitate communication regarding EPA actions and decisionmaking with the permittee and the public



Class VI Permitting: Process



Permit to construct

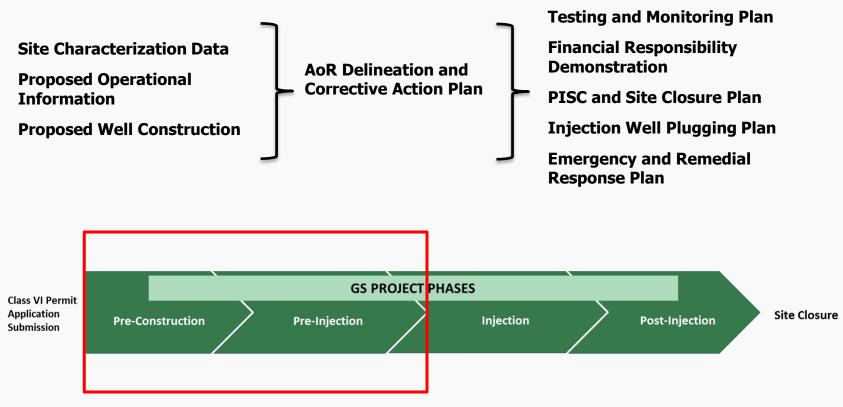


Class VI Permitting: Evaluation

- Evaluate site-suitability (per 40 CFR 146.83)
- Review, inform and approve well construction/conversion and operating strategies
- Determine appropriateness of the AoR and corrective action approach
- Develop permit conditions
- Inform project planning (e.g., injection and post-injection testing and monitoring, emergency and remedial response)
- Identify and develop site-specific strategies to address data gaps, uncertainties, and risks for a given site/project



Class VI Permitting: Evaluation





Class VI Permit: Structure

- Permit (main body)
- Attachment A: Summary of Operating and Reporting
- Attachment B: Area of Review and Corrective Action Plan
- Attachment C: Testing and Monitoring Plan
- Attachment D: Well Plugging Plan
- Attachment E: Post-Injection Site Care and Site Closure Plan
- Attachment F: Emergency and Remedial Response Plan
- Attachment G: Construction Details
- Attachment H: Stimulation Program
- Attachment I: Financial Assurance



Class VI Permitting: Lessons Learned

- Consistency, specificity, and certainty in submittals and communication are critical to successful permitting
- A multidisciplinary team approach leveraging expertise in relevant technical areas (e.g., geology, hydrogeology, modeling) is valuable to successfully develop and evaluate Class VI permit applications
- Ongoing research, technology development and risk assessment strategies will continue to inform regulatory decision making
- Continued support for and investment in education and training of the future workforce in CCS and GS technologies will be beneficial



Class VI Permitting: Lessons Learned (cont.)

- Class VI Rule flexibilities exist to adapt projects moving forward (e.g., AoR reevaluations and the use of a phased approach to monitoring provide)
- Documenting early experiences in permitting is essential to support more efficient and effective Class VI permitting
- Use of EPA-developed tools and implementation resources is valuable to advancing permitting efforts



Thank You!

http://water.epa.gov/type/groundwater/uic/wells_sequestration.cfm