

# Fiscal Stimulus with Supply Constraints

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## Motivation

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- Pandemic experience challenges our understanding of inflation
  - ▶ Disconnect between prices and wages (Bernanke and Blanchard, 2023)
  - ▶ Contrast with baseline New-Keynesian model
- Recent evidence suggests that technological constraints affect firms' price setting
  - ▶ Convex supply curves: price response to demand shocks depends on capacity utilization (Boehm and Pandalai-Nayar, 2022)
  - ▶ Large increases in demand lead firms to invest to overcome supply constraints (Iltzezki, 2024)
- Reconsidering how we model the supply side of the economy is a promising avenue for progress

## This paper

- Macroeconomic model with **occasionally binding supply constraints**
  - ▶ Firms have limited ability to scale up production quickly
  - ▶ Endogenous markups of prices over wages
- Study **fiscal Phillips multiplier**
  - ▶ Change in inflation caused by a fiscal stimulus rising output by 1 percent (Barnichon and Mesters, 2023)
- Simple model with **analytic results**
  - ▶ Complementary to quantitative frameworks proposed by Boehm and Pandalai-Nayar (2022), Di Giovanni et al. (2024), Comin et al. (2024),...

## Preview of results

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- Binding supply constraints increase fiscal Phillips multiplier
  - ▶ Large fiscal stimulus implemented in times of supply disruptions is especially inflationary
- Multi-sector economy: high fiscal Phillips multiplier if
  - ▶ Government expenditure targets some specific sectors
  - ▶ Stimulus coincides with sectoral reallocation of private expenditure
- Investment and technology upgrading: intertemporal inflation trade-off
  - ▶ Persistent fiscal stimulus causes transitory rise in inflation
  - ▶ Productivity rises in the medium run, containing inflationary pressures

# Outline of the talk

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- ① Baseline model
- ② A first look at the fiscal Phillips multiplier
- ③ Multi-sector economy
- ④ Investment and technology upgrading

## Households

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- Representative household with expected lifetime utility

$$\sum_{t=0}^{\infty} \beta^t \log(C_t)$$

- Budget constraint

$$P_t C_t + B_{t+1} = W_t L_t + D_t - T_t + (1 + i_{t-1}) B_t,$$

- Optimal saving behavior

$$C_t = \frac{C_{t+1} \pi_{t+1}}{\beta(1 + i_t)} \quad \text{where} \quad \frac{1 + i_t}{\pi_{t+1}} \equiv 1 + r_t$$

- Desired labor supply  $\bar{L}$ , but  $L_t \neq \bar{L}$  possible due to wage rigidities

$$W_t = W \quad \text{for all } t$$

## Firms and production

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- Unit mass of competitive firms, perform tasks A and B to produce

$$Y_t = \left( \frac{L_{A,t}}{\alpha} \right)^\alpha \left( \frac{L_{B,t}}{1-\alpha} \right)^{1-\alpha}$$

- Technological constraint on labor that can be allocated to task B

$$L_{B,t} \leq (1-\alpha)\bar{Y}_t$$

- This supply constraint binds when  $Y_t > \bar{Y}_t$ 
  - ▶  $\uparrow Y_t$ : surge in demand
  - ▶  $\downarrow \bar{Y}_t$ : reduced access to inputs complementary to labor

## Firms and production

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- Denote  $L_t = L_{A,t} + L_{B,t}$

$$Y_t = \begin{cases} L_t & \text{if } Y_t \leq \bar{Y}_t \\ \left( \frac{L_t - (1-\alpha)\bar{Y}_t}{\alpha\bar{Y}_t} \right)^\alpha \bar{Y}_t & \text{if } Y_t > \bar{Y}_t \end{cases}$$

- Price equal to marginal cost

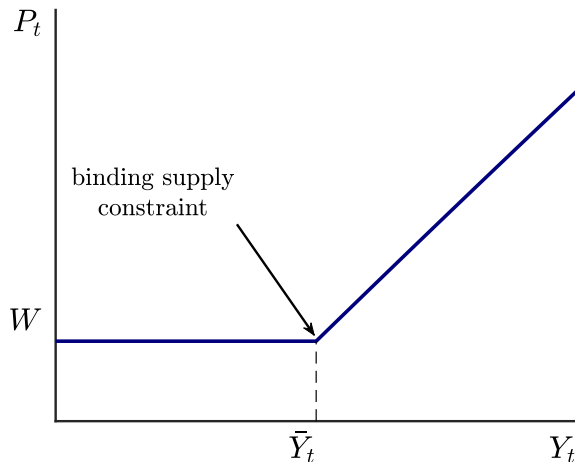
$$P_t = \begin{cases} W & \text{if } Y_t \leq \bar{Y}_t \\ W \left( \frac{Y_t}{\bar{Y}_t} \right)^{\frac{1-\alpha}{\alpha}} & \text{if } Y_t > \bar{Y}_t \end{cases}$$

- Binding supply constraint  $\rightarrow$  endogenous markup of price over wage



## Convex supply curves

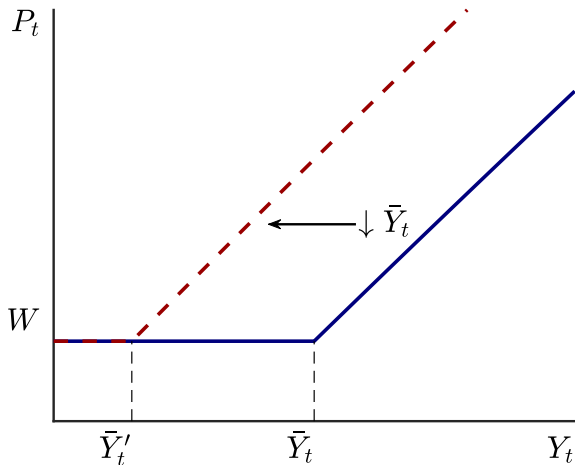
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- Price increases steeply with output when supply constraint binds, as documented empirically by Boehm and Pandalai-Nayar (AER 2022)

## Convex supply curves

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- Shocks to  $\bar{Y}_t$  shift the steep portion of the supply curves (Balleer and Noeller, 2023)

## Fiscal/monetary policy and market clearing

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- Fiscal authority sets a path for government consumption  $G_t$

$$P_t G_t = T_t$$

- Monetary policy holds real rate constant

$$1 + r_t = 1/\beta \rightarrow C_t = C$$

- Market clearing

$$Y_t = C + G_t$$

- In steady state

$$Y = \bar{L} = C + G$$

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## Supply constraints and the fiscal Phillips multiplier

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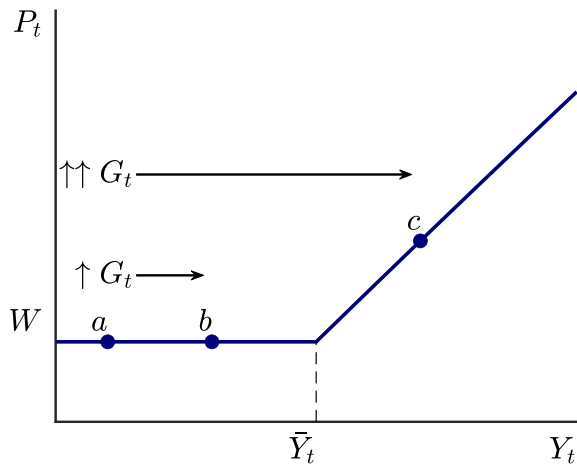
- Constant fiscal multiplier  $\partial Y_t / \partial G_t = 1$
- Fiscal Phillips multiplier is state dependent

$$\frac{\partial P_t}{\partial Y_t} \frac{Y_t}{P_t} = \begin{cases} 0 & \text{if } Y_t \leq \bar{Y}_t \\ \frac{1-\alpha}{\alpha} & \text{if } Y_t > \bar{Y}_t \end{cases}$$

- Empirical estimates by Boehm and Pandalai-Nayar (2022)
  - ▶  $\frac{\partial P_t}{\partial Y_t} \frac{Y_t}{P_t} \approx 0$  for capacity utilization below 15th percentile
  - ▶  $\frac{\partial P_t}{\partial Y_t} \frac{Y_t}{P_t} = .57$  for capacity utilization above 85th percentile
- Supply constraints important determinant of firms' pricing behavior

## Size of fiscal stimulus matters

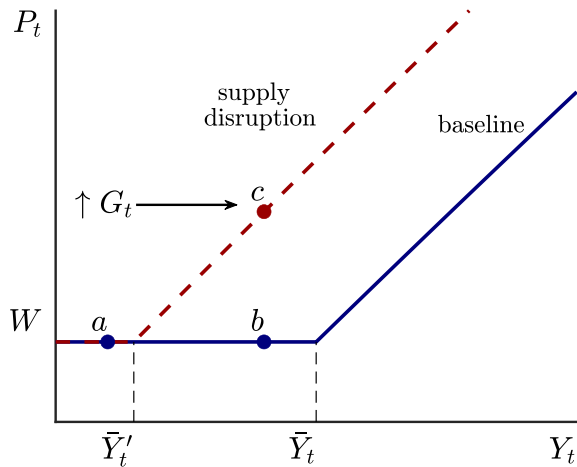
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- Large fiscal stimulus more likely to make supply constraints bind  $\rightarrow$  high fiscal Phillips multiplier

## Fiscal stimulus in times of supply disruptions

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- Higher fiscal Phillips multiplier during supply disruptions ( $\downarrow \bar{Y}_t$ )

## Two remarks

- Supply constraints act as markup shocks of prices over wages
  - ▶ Wages do not reflect marginal costs when supply constraints bind
  - ▶ Key difference w.r.t. baseline New-Keynesian model (and models with downward wage rigidities)
- Supply constraints may explain why US pandemic stimulus coincided with rise in prices given wages (Bernanke and Blanchard, 2023)
  - ▶ US fiscal stimulus was large and accompanied by pandemic disruptions → high fiscal Phillips multiplier

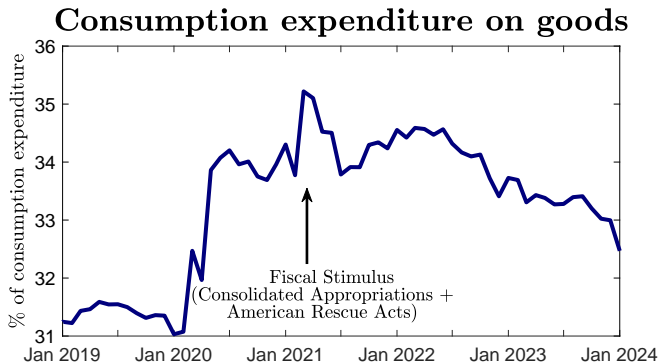


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# Share of consumption expenditure on goods in the US



- Rebalancing of expenditure from services to manufactured goods (contagion risk + fiscal stimulus?)

## A multi-sector economy

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- Two sectors: manufacturing  $m$  and services  $s$

$$C_t = \left( \frac{C_t^m}{\omega_t} \right)^{\omega_t} \left( \frac{C_t^s}{1 - \omega_t} \right)^{1 - \omega_t}$$

$$P_t = (P_t^m)^{\omega_t} (P_t^s)^{1 - \omega_t}$$

- Sector-specific supply constraints

$$\bar{Y}_t^m = \omega \bar{Y}$$

$$\bar{Y}_t^s = (1 - \omega) \bar{Y}$$

- Fiscal policy is now defined as a path of  $G_t^m$  and  $G_t^s$

$$G_t = \frac{P_t^m}{P_t} G_t^m + \frac{P_t^s}{P_t} G_t^s$$

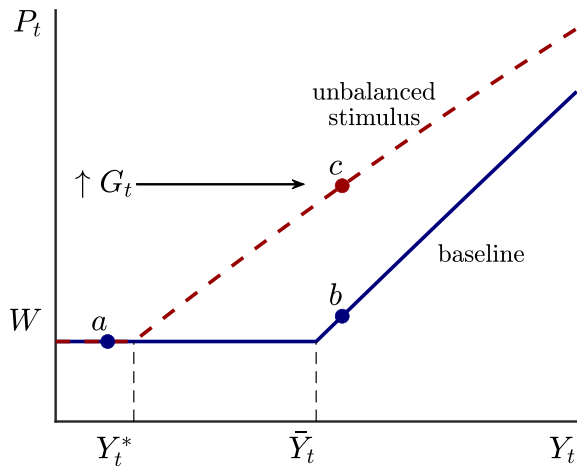
## An unbalanced fiscal stimulus

- Suppose that private expenditure is stable ( $\omega_t = \omega$ )
- Fiscal stimulus fully targets manufacturing

$$Y_t = C + G^s + \underbrace{\frac{P_t^m}{P_t} G_t^m}_{G_t}$$

## Fiscal Phillips multiplier: unbalanced stimulus

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- Higher fiscal Phillips multiplier if stimulus is unbalanced

## An unbalanced fiscal stimulus

- Suppose that private expenditure is stable ( $\omega_t = \omega$ )
- Fiscal stimulus fully targets manufacturing

$$Y_t = C + \underbrace{G^s + \frac{P_t^m}{P_t} G_t^m}_{G_t}$$

- Composition of fiscal stimulus matters
  - ▶ Cox et al. (2024): structural differences in sectoral price stickiness
  - ▶ This paper: price stickiness is endogenous and depends on supply constraints

## Fiscal stimulus in an unbalanced economy

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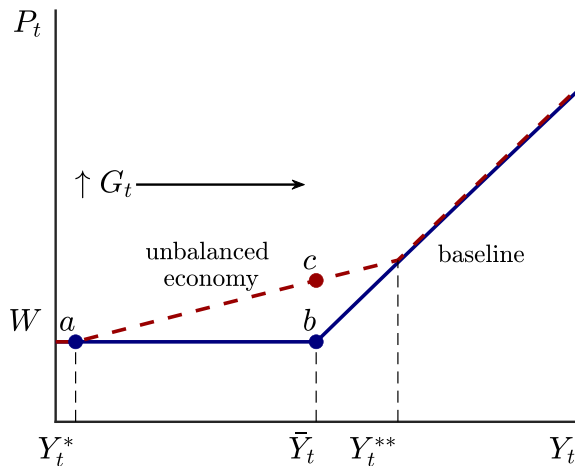
- Government has same expenditure shares as private sector

$$G_t = \left( \frac{G_t^m}{\omega_t} \right)^{\omega_t} \left( \frac{G_t^s}{1 - \omega_t} \right)^{1 - \omega_t}$$

- Reallocation shock: exp. on manufacturing rises temporarily ( $\omega_t > \omega$ )

## Fiscal Phillips multiplier: unbalanced economy

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- Higher fiscal Phillips multiplier if stimulus implemented in an unbalanced economy



## Fiscal stimulus in an unbalanced economy

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- Government has same expenditure shares as private sector

$$G_t = \left( \frac{G_t^m}{\omega_t} \right)^{\omega_t} \left( \frac{G_t^s}{1 - \omega_t} \right)^{1 - \omega_t}$$

- Reallocation shock: exp. on manufacturing rises temporarily ( $\omega_t > \omega$ )
- Supply constraints bind in the high-demand sector
  - ▶ Worse inflation/output trade-off (Guerrieri et al. 2022, Fornaro and Romei, 2023)
  - ▶ Higher fiscal Phillips multiplier

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## Some empirical evidence from WWII

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- Iltzezki (2024): public purchases of military airplanes during WWII
  - ▶ Pushed aircraft manufacturers against supply constraints
  - ▶ Aircraft manufacturers reacted by investing to upgrade their technologies and increase their productive capacity
- While this evidence refers to a specific event, the notion that firms will adjust to surges in demand by investing to relax their supply constraints seems quite natural

## Investing in productive capacity

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- Firms can invest to relax future supply constraints

$$\bar{Y}_{t+1} = \bar{Y}_t + \chi I_t$$

- Firms choose investment to maximize profits

$$\sum_{t=0}^{\infty} \left( \frac{1}{1+r} \right)^t \left( Y_t - \frac{W}{P_t} L_t - I_t \right)$$

$$Y_t - \frac{W}{P_t} L_t = \max \left[ \bar{Y}_t (1 - \alpha) \left( \left( \frac{P_t}{W} \right)^{\frac{\alpha}{1-\alpha}} - \frac{W}{P_t} \right), 0 \right]$$

- Optimal investment (strict equality if  $I_t > 0$ )

$$\frac{1}{\chi} \geq \sum_{\tau=t+1}^{\infty} \left( \frac{1}{1+r} \right)^{\tau-t} \max \left[ (1 - \alpha) \left( \left( \frac{P_{\tau}}{W} \right)^{\frac{\alpha}{1-\alpha}} - \frac{W}{P_{\tau}} \right), 0 \right]$$

## Fiscal stimulus and the intertemporal inflation trade-off

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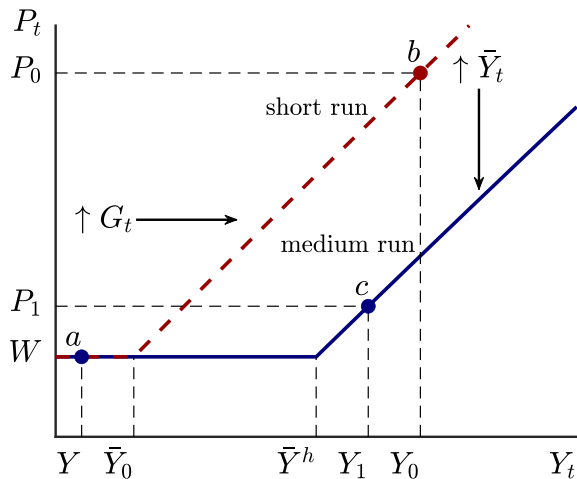
- Persistent fiscal stimulus

$$G_t = \begin{cases} G^h > G & \text{if } t \leq T \\ G & \text{if } t > T \end{cases}$$

- If  $G^h$  is sufficiently large
  - ▶ Investment boom in period  $t = 0$
  - ▶ Rise in  $\bar{Y}_t$  from period  $t = 1$  on
- Price level evolves according to

$$P_t = \begin{cases} W \left( \frac{C+G^h+I_0}{Y_0} \right)^{\frac{1-\alpha}{\alpha}} > W & \text{if } t = 0 \\ W \left( \frac{C+G^h}{Y^h} \right)^{\frac{1-\alpha}{\alpha}} < P_0 & \text{if } 0 < t \leq T \\ W & \text{if } t > T \end{cases}$$

## Fiscal stimulus and the intertemporal inflation trade-off



- Investment exacerbates inflation in the short run, but higher productivity and lower inflation in the medium run

## Conclusions

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- Supply constraints potentially important for firms' pricing behavior and inflation
  - ▶ Fornaro and Romei (2023): international inflation spillovers during pandemic
  - ▶ Fornaro, Guerrieri and Reichlin (2024): inflation and monetary policy during energy transition
- Much more theoretical and empirical work is needed to explore the macroeconomic implications of supply constraints