



Plenary sitting

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REPORT

on the joint text on the draft general budget of the European Union for the financial year 2025 approved by the Conciliation Committee under the budgetary procedure
(12084/2024 – C10-0099/2024 – 2024/0176(BUD))

European Parliament delegation to the Conciliation Committee

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DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

on the joint text on the draft general budget of the European Union for the financial year 2025 approved by the Conciliation Committee under the budgetary procedure (12084/2024 – C10-0099/2024 – 2024/0176(BUD))

The European Parliament,

- having regard to the joint text approved by the Conciliation Committee including the relevant Parliament, Council and Commission statements (12084/2024 – C10-0099/2024),
- having regard to the draft general budget of the European Union for the financial year 2025, which the Commission adopted on 12 July 2024 (COM(2024)0300),
- having regard to the position on the draft general budget of the European Union for the financial year 2025, which the Council adopted on 13 September 2024 and forwarded to Parliament on 13 September 2024 (12084/2024 – C10-0099/2024),
- having regard to Letter of amendment No 1/2025 to the draft general budget of the European Union for the financial year 2025, which the Commission presented on 10 October (COM(2024)0651),
- having regard to its budget amendments of 23 October 2024 on the Council position on the draft general budget of the European Union for the financial year 2025¹,
- having regard to Article 314 of the Treaty on the Functioning of the European Union,
- having regard to Article 106a of the Treaty establishing the European Atomic Energy Community,
- having regard to Council Decision (EU, Euratom) 2020/2053 EU of 14 December 2020 on the system of own resources of the European Union and repealing Decision 2014/335/EU, Euratom²,
- having regard to Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014 and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012³,

¹ Texts adopted, P10_TA(2024)10-23(ANN01).

² OJ L 424, 15.12.2020, p. 1.

³ OJ L 193, 30.7.2018, p. 1.

- having regard to Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast)⁴,
 - having regard to Council Regulation (EU, Euratom) 2020/2093 of 17 December 2020 laying down the multiannual financial framework for the years 2021–2027⁵ and to the joint declarations agreed between Parliament, the Council and the Commission in this context⁶ and the related unilateral declarations⁷,
 - having regard to Council Regulation (EU, Euratom) 2022/2496 of 15 December 2022 amending Regulation (EU, Euratom) 2020/2093 laying down the multiannual financial framework for the years 2021 to 2027⁸,
 - having regard to the Council Regulation (EU, Euratom) 2024/765 amending Regulation (EU, Euratom) 2020/2093 laying down the multiannual financial framework for the years 2021 to 2027⁹ (MFF Revision),
 - having regard to the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources¹⁰,
 - having regard to Rule 97 and Rule 98 of its Rules of Procedure,
 - having regard to the report of its delegation to the Conciliation Committee (A10-0014/2024),
1. Approves the joint text;
 2. Confirms the joint statements annexed to this resolution;
 3. Instructs its President to declare that the general budget of the European Union for the financial year 2025 has been definitively adopted and to arrange for its publication in the *Official Journal of the European Union*;
 4. Instructs its President to forward this legislative resolution to the Council, the Commission, the other institutions and bodies concerned and the national parliaments.

⁴ OJ L, 2024/2509, 26.9.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>.

⁵ OJ L 433 I, 22.12.2020, p. 11.

⁶ OJ C 444 I, 22.12.2020, p. 4.

⁷ OJ C 445, 29.10.2021, p. 252.

⁸ OJ L 325, 20.12.2022, p. 11.

⁹ OJ L, 2024/765, 29.2.2024, ELI: <http://data.europa.eu/eli/reg/2024/765/oj>.

¹⁰ OJ L 433 I, 22.12.2020, p. 28.

ANNEX

FINAL

Budget 2025 – Elements for joint conclusions

These joint conclusions cover the following sections:

1. Budget 2025
2. Statements

Summary overview

According to the elements for joint conclusions:

- The overall level of commitment appropriations in the 2025 budget is set at EUR 199 438,4 million. Overall, this leaves a margin below the MFF ceilings for 2025 of EUR 800,5 million in commitment appropriations.
- The overall level of payment appropriations in the 2025 budget is set at EUR 155 209,3 million. Overall, this leaves a margin below the MFF ceiling for 2025 of EUR 28 302,7 million in payment appropriations.
- The Flexibility Instrument for 2025 is mobilised in commitment appropriations for an amount of EUR 1 162,4 million, of which EUR 4,7 million for sub-heading 2a *Economic, social and territorial cohesion*, EUR 1 136,8 million for sub-heading 2b *Resilience and Values*, EUR 15,6 million for heading 5 *Security and Defence and* EUR 5,2 million for heading 6 *Neighbourhood and the World*.
- In accordance with Article 11(1) a of the MFF Regulation, the Single Margin Instrument is mobilised in commitment appropriations for an amount of EUR 721,0 million for heading 7 *European Public Administration*.

The 2025 payment appropriations related to the mobilisation of the Flexibility Instrument in the years 2022 to 2025 are estimated by the Commission at EUR 1 398,8 million. The estimated payment schedule of the related outstanding amounts for these years is detailed in the following table:

<i>Flexibility Instrument - payment profile (in EUR million)</i>					
<i>Mobilisation year</i>	2025	2026	2027	Beyond 2027	Total
2022	36,7	0,0	0,0	0,0	36,7
2023	120,6	83,2	0,0	0,0	203,8
2024	107,6	83,7	46,3	0,0	237,5
2025	1 133,9	13,5	9,4	5,7	1 162,4
Total	1 398,8	180,4	55,7	5,7	1 638,8

1. Budget 2025

1.1. 'Closed' lines

Unless stated otherwise below in these conclusions, all budget lines are confirmed as proposed by the Commission in the Draft Budget for 2025 as amended in Amending Letter No. 1/2025.

Additionally, unless stated otherwise, all budget lines amended by the Council and agreed by the Parliament in its reading are confirmed as amended by the Council.

For the other budget lines, the Conciliation Committee has agreed on the conclusions included in sections 1.2 to 1.7 below.

1.2. Horizontal issues

Decentralised agencies

The EU contribution (in commitment and payment appropriations) and the number of establishment plan posts for all decentralised agencies are set at the level proposed by the Commission in the Draft Budget for 2025 as amended in Amending Letter No. 1/2025, with the following exceptions:

- Under sub-heading 2b:
 - The European Public Prosecutor's Office (EPPO, budget article 07 10 08), for which the level of commitment and payment appropriations is increased by EUR 2,0 million including to finance additional 14 SNEs to support the work of the permanent chambers.
- Under heading 5:
 - The European Union Agency for Law Enforcement Cooperation (Europol, budget article 12 10 01), for which 15 posts are added to the establishment plan and the level of commitment and payment appropriations is increased by EUR 5,0 million.

Executive agencies

The EU contribution (in commitment and payment appropriations) and the number of establishment plan posts for executive agencies are set at the level proposed by the Commission in the Draft Budget for 2025 as amended in Amending Letter No. 1/2025.

Pilot Projects/Preparatory Actions

A comprehensive package of 33 pilot projects/preparatory actions (PP/PA), of which 22 new, for a total amount of EUR 104,5 million in commitment appropriations is agreed as proposed by the Parliament.

This package respects the ceilings for pilot projects and preparatory actions set out in the Financial Regulation.

1.3. Expenditure headings of the financial framework - commitment appropriations

After taking into account the above conclusions on agencies and pilot projects and preparatory actions, the Conciliation Committee has agreed on the following:

Heading 1 – Single Market, Innovation and Digital

Commitment appropriations are set at the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025 but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
<i>1.0.11</i>	<i>Horizon Europe</i>	<i>12 737 327 172</i>	<i>12 762 327 172</i>	<i>25 000 000</i>
01 02 01 02	Marie Skłodowska-Curie Actions	884 231 249	886 731 249	2 500 000
01 02 02 10	Cluster ‘Health’	591 711 903	606 711 903	15 000 000
01 02 03 01	European Innovation Council	1 139 151 703	1 146 651 703	7 500 000
<i>1.0.23</i>	<i>Digital Europe Programme</i>	<i>1 102 259 643</i>	<i>1 097 259 643</i>	<i>-5 000 000</i>
02 04 01 11	European Cybersecurity Industrial, Technology and Research Competence Centre	122 419 850	117 419 850	-5 000 000
<i>PPPA</i>	<i>Pilot projects and preparatory actions</i>			<i>77 490 000</i>
	Total			97 490 000

In accordance with Article 15.3 of the Financial Regulation¹, the Conciliation Committee agrees to make commitment appropriations available again on the research budget lines for a total of EUR 115,9 million in commitment appropriations, i.e. an increase of EUR 20,0 million as compared to the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025. The following budget line is reinforced, and its budget remarks revised accordingly:

(in EUR)

Budget line	Name	Commitment appropriations
01 02 01 01	European Research Council	20 000 000
Total		20 000 000

These appropriations are part of the additional top-up to EUR 100 million (in 2018 prices) agreed in the context of the MFF revision. Including the original MFF agreement, this leaves up to EUR 152,6 million in 2018 prices available for the 2026-2027 period, of which EUR 62,6 million from the 2019 and 2020 de-commitments.

As a consequence, the agreed level of commitment appropriations is set at EUR 21 480,1 million, leaving a margin of EUR 115,9 million under the expenditure ceiling of heading 1.

¹ OJ L, 2024/2509, 26.09.2024, ELI: <http://data.europa.eu/eli/reg/2024/2509/oj>.

Sub-heading 2a – Economic, social and territorial Cohesion

Commitment appropriations are set at the level proposed by the Commission in the Draft Budget but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
PPPA	Pilot projects and preparatory actions			5 500 000
	Total			5 500 000

As a consequence, the agreed level of commitment appropriations is set at EUR 66 365,7 million, with no margin left under the expenditure ceiling of sub-heading 2a and the mobilisation of the Flexibility Instrument for an amount of EUR 4,7 million in accordance with Article 12 of the MFF Regulation.

Sub-heading 2b – Resilience and Values

Commitment appropriations are set at the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025 but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
2.2.13	Support to the Turkish-Cypriot Community	34 971 000	35 471 000	500 000
05 04 01	Financial support for encouraging the economic development of the Turkish Cypriot community	32 872 703	33 372 703	500 000
2.2.24	Union Civil Protection Mechanism (RescEU)	203 321 354	211 321 354	8 000 000
06 05 01	Union Civil Protection Mechanism	203 321 354	211 321 354	8 000 000
2.2.352	Citizens, Equality, Rights and Values	235 334 621	236 334 621	1 000 000
07 06 01	Equality and rights	39 181 708	40 181 708	1 000 000
2.2.3DAG	Decentralised Agencies	322 328 592	324 328 592	2 000 000
07 10 08	European Public Prosecutor's Office (EPPO)	81 979 259	83 979 259	2 000 000
2.2.3OTH	Other actions	8 937 422	9 437 422	500 000
07 20 03 01	Free movement of workers, coordination of social security schemes and measures for migrants, including migrants from third countries	8 937 422	9 437 422	500 000
2.2.3SPEC	Prerogatives	185 066 108	185 566 108	500 000
07 20 04 09	Information and training measures	22 928 771	23 428 771	500 000

	for workers' organisations		
<i>PPPA</i>	<i>Pilot projects and preparatory actions</i>		18 500 000
	Total		31 000 000

For Erasmus+, Article 07 03 03 Promoting learning mobility of sport coaches and staff, as well as cooperation, inclusion, creativity and innovation at the level of sport organisations and sport policies would allow a contribution to the financing of actions related to the next special Olympics. The Commission will monitor the needs of the line throughout the year.

The overall needs of the EURI interest line of EUR 2 283,2 million above the financial programming for 2025 are financed in part by the remaining margin under sub-Heading 2b of EUR 4,7 million and the mobilisation of EUR 1 136,8 million under the Flexibility Instrument, an overall amount of EUR 1 141,6 million corresponding to the benchmark of 50 % of the 2025 cost overrun. The remaining 50 %, i.e. EUR 1 141,6 million will be covered by the de-commitments made since 2021 in line with Article 10a para 3(a) of the MFF Regulation. The 50% benchmark will be targeted annually.

As a consequence, the agreed level of commitment appropriations is set at EUR 11 614,4 million, with no margin left under the expenditure ceiling of sub-heading 2b and the mobilisation of the Flexibility Instrument for an amount of EUR 1 136,8 million in accordance with Article 12 of the MFF Regulation and the mobilisation of the EURI instrument for an amount of EUR 1 141,6 million in accordance with Article 10a para 3(a) of the MFF Regulation.

Heading 3 – Natural Resources and Environment

Commitment appropriations are set at the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025 but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
<i>3.1.11</i>	<i>European Agricultural Guarantee Fund (EAGF)</i>	40 177 007 402	39 975 892 542	-201 114 860
08 02 01	Agricultural reserve	288 000 000	280 219 040	-7 780 960
08 02 04 01	Basic income support for sustainability	18 202 923 939	18 009 590 039	-193 333 900
<i>3.2.21</i>	<i>Programme for Environment and Climate Action (LIFE)</i>	771 019 449	776 019 449	5 000 000
09 02 01	Nature and biodiversity	301 344 360	305 344 360	4 000 000
09 02 04	Clean energy transition	135 328 440	136 328 440	1 000 000
<i>PPPA</i>	<i>Pilot projects and preparatory actions</i>			3 000 000
	Total			-193 114 860

As a consequence, the agreed level of commitment appropriations is set at EUR 56 731,3 million, leaving a margin of EUR 604,7 million under the expenditure ceiling of heading 3.

Heading 4 – Migration and Border Management

Commitment appropriations are set at the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025 but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
4.0.11	<i>Asylum, Migration and Integration Fund</i>	1 866 688 241	1 868 688 241	2 000 000
10 02 01	Asylum, Migration and Integration Fund (AMIF)	1 861 630 325	1 863 630 325	2 000 000
4.0.211	<i>Integrated Border Management Fund (IBMF) - Instrument for border management and visa (BMVI)</i>	1 224 710 499	1 234 710 499	10 000 000
11 02 01	Instrument for Financial Support for Border Management and Visa Policy	1 220 663 318	1 230 663 318	10 000 000
	Total			12 000 000

As a consequence, the agreed level of commitment appropriations is set at EUR 4 791,1 million, leaving a margin of EUR 79,9 million under the expenditure ceiling of heading 4.

Heading 5 – Security and Defence

Commitment appropriations are set at the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025 but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
5.0.IDAG	<i>Decentralised Agencies</i>	283 270 855	288 270 855	5 000 000
12 10 01	European Union Agency for Law Enforcement Cooperation (Europol)	236 069 206	241 069 206	5 000 000
5.0.22	<i>Military Mobility</i>	246 309 165	252 309 165	6 000 000
13 04 01	Military mobility	244 516 283	250 516 283	6 000 000
	Total			11 000 000

As a consequence, the agreed level of commitment appropriations is set at EUR 2 632,6 million, with no margin left under the expenditure ceiling of heading 5 and the mobilisation of the Flexibility Instrument for an amount of EUR 15,6 million in accordance with Article 12 of the MFF Regulation.

Heading 6 – Neighbourhood and the World

Commitment appropriations are set at the level proposed by the Commission in the Draft

Budget but with the following adjustments, agreed by the Conciliation Committee, set out in the table below:

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
6.0.12	Humanitarian Aid (HUMA)	1 893 581 831	1 943 581 831	50 000 000
14 03 01	Humanitarian aid	1 801 398 746	1 851 398 746	50 000 000
15 03 01	Reform and Growth Facility for Western Balkans – Operational expenditure	401 550 000	0	-401 550 000
15 03 01 01	Albania	0	66 000 639	66 000 639
15 03 01 02	Bosnia and Herzegovina	0	77 668 882	77 668 882
15 03 01 03	Kosovo	0	63 174 982	63 174 982
15 03 01 04	Montenegro	0	27 449 573	27 449 573
15 03 01 05	North Macedonia	0	53 708 533	53 708 533
15 03 01 06	Serbia	0	113 547 391	113 547 391
	Total			50 000 000

As a consequence, the agreed level of commitment appropriations is set at EUR 16 308,2 million, with no margin left under the expenditure ceiling of heading 6 and the mobilisation of the Flexibility Instrument for an amount of EUR 5,2 million in accordance with Article 12 of the MFF Regulation.

Heading 7 – European Public Administration

The number of posts in the establishment plans of the institutions and the appropriations proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025 are agreed by the Conciliation Committee with the following exceptions:

- The amendments introduced by the European Council to its own section and confirmed by the European Parliament in its reading are reinstated also making due consideration of the adjustments proposed in Amending Letter 1/2025. Overall, this results in three additional posts and a level of appropriations of EUR 715,9 million, which represents an increase of EUR 195 000 in comparison with the Draft Budget as amended by Amending Letter 1/2025;
- The section of the Court of Justice of the European Union for which two posts are added to the establishment plan and the level of commitment and payment appropriations increased by EUR 140 000;
- The section of the European Economic and Social Committee for which one post is added to the establishment plan and the level of commitment and payment appropriations increased by EUR 70 000;
- The section of the European Committee of the Regions for which one post is added to the establishment plan and the level of commitment and payment appropriations increased by EUR 70 000;
- The section of the European Data Protection Supervisor for which four posts are added to

the establishment plan and the level of commitment and payment appropriations increased by EUR 280 000;

- The section of the European External Action Service (EEAS) for which the level of commitment and payment appropriations increased by EUR 10 000 000.

The overall adjustment results in an increase of EUR 10,8 million of heading 7.

Section 2 – European Council and Council

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
1 0 0 0	Basic salary	300 000	440 000	140 000
1 1 0 0	Basic salaries	326 566 151	326 621 151	55 000
	Total			195 000

Section 4 – Court of Justice

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
1 2 0 0	Remunerations and allowances	345 863 000	346 003 000	140 000
	Total			140 000

Section 6 – European Economic and Social Committee

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
1 2 0 0	Remuneration and allowances	94 911 000	94 981 000	70 000
	Total			70 000

Section 7 – European Committee of the Regions

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
1 2 0 0	Remuneration and allowances	75 370 000	75 440 000	70 000
	Total			70 000

Section 9 – European Data Protection Supervisor

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
1 1 0 0	Remuneration and allowances	9 882 000	10 162 000	280 000
	Total			280 000

Section 10 - European External Action Service

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
3 0 0 3	Buildings and associated costs	177 575 472	187 575 472	10 000 000
	Total			10 000 000

Also, the proposed - budgetary neutral – changes to the level of appropriations by budget lines for which amendments have been introduced by the European Parliament to its own section are approved, as follows:

Section 1 – European Parliament

Budget line / Programme	Name	Variation in commitment appropriations (in EUR)		
		DB 2025 (incl. AL 1/2025)	Budget 2025	Difference
1 2 0 4	Entitlements in connection with entering the service, transfer and leaving the service	3 920 912	3 779 912	-141 000
1 2 2 0	Allowances for staff retired or placed on leave in the interests of the service	3 804 598	4 454 598	650 000
1 4 0 2	Other staff — Drivers in the Secretariat	9 925 704	9 725 704	-200 000
1 4 0 4	Traineeships, seconded national experts, exchanges of officials and study visits	13 979 850	13 929 850	-50 000
1 6 3 0	Social welfare	1 076 088	1 217 088	141 000
2 0 0 0	Rent	27 600 000	26 900 000	-700 000
2 0 0 1	Lease payments	0	700 000	700 000
3 2 4 8	Expenditure on audiovisual information	22 072 500	21 072 500	-1 000 000
4 0 0	Current administrative expenditure and expenditure relating to the political and information activities of the political groups and non-attached Members	69 000 000	70 000 000	1 000 000
4 2 2	Expenditure relating to parliamentary assistance	264 255 176	263 855 176	-400 000
	Total			0

As a consequence, the agreed level of commitment appropriations is set at EUR 12 845,0 million, with no margin left under the expenditure the ceiling of heading 7 and the mobilisation of the Single Margin Instrument for an amount of EUR 721,0 million in accordance with Article 11(1)(a) of the MFF Regulation.

Thematic special instruments: EGF, ESR, EAR and BAR

Commitment appropriations for the European Globalisation Adjustment Fund for Displaced Workers (EGF), the European Solidarity Reserve (ESR), the Emergency Aid Reserve (EAR) and the Brexit Adjustment Reserve (BAR) are set at the level proposed by the Commission in

the Draft Budget.

1.4. Payment appropriations

The overall level of payment appropriations in the 2025 budget is set at the level of the Draft Budget, as amended by Amending Letter 1/2025 with the following adjustments agreed by the Conciliation Committee:

1. The agreed level of commitment appropriations for non-differentiated expenditure (headings 1 to 6), for which the level of payment appropriations is equal to the level of commitment appropriations, is taken into account. This applies to the overall reduction for the EAGF by EUR 201,1 million. Taking into account also the adjustment to the Union contribution to decentralised agencies, the combined effect is a decrease of EUR 194,1 million;
2. The adjustment under heading 7 resulting in an increase of EUR 10,8 million;
3. The payment appropriations for all *new* pilot projects and preparatory actions proposed by the Parliament are set at 25% of the corresponding commitment appropriations, or at the level proposed by Parliament, if lower. In the case of extension of existing pilot projects and preparatory actions, the level of payment appropriations is the level defined in the Draft Budget as amended by the Amending letter 1/2025 plus 25% of the corresponding new commitment appropriations, or at the level proposed by Parliament, if lower. The combined effect is an increase of EUR 26,1 million;
4. The adjustments to differentiated expenditure budget lines, for which the combined effect is an increase of EUR 25,5 million.

The adjustments, resulting in an overall decrease of EUR 131,7 million, are set out in the following table:

Budget line / Programme	Name	Variation in payment appropriations (in EUR)		
		DB 2025 (incl. AL1)	Budget 2025	Difference
Heading 1				
1.0.23	<i>Digital Europe Programme</i>	1 138 538 171	1 136 038 171	-2 500 000
02 04 01 11	European Cybersecurity Industrial, Technology and Research Competence Centre	189 253 417	186 753 417	-2 500 000
PPPA	<i>Pilot projects and preparatory actions</i>			19 372 500
	Total Heading 1			16 872 500
Sub-heading 2a				
05 02 01	ERDF — Operational expenditure	21 000 000 000	18 000 000 000	-3 000 000 000
30 02 02	Differentiated appropriations (Reserve for budget article 05 02 01)	0	3 000 000 000	3 000 000 000
PPPA	<i>Pilot projects and preparatory actions</i>			1 375 000
	Total Sub-heading 2a			1 375 000
Sub-heading 2b				
2.2.24	<i>Union Civil Protection Mechanism</i>	105 000 000	107 500 000	2 500 000

	<i>(RescEU)</i>			
06 05 01	Union Civil Protection Mechanism	95 000 000	97 500 000	2 500 000
2.2.3DAG	<i>Decentralised Agencies</i>	320 062 077	322 062 077	2 000 000
07 10 08	European Public Prosecutor's Office (EPPO)	81 979 259	83 979 259	2 000 000
2.2.3SPEC	<i>Prerogatives</i>	175 405 542	175 905 542	500 000
07 20 04 09	Information and training measures for workers' organisations	22 000 000	22 500 000	500 000
PPPA	<i>Pilot projects and preparatory actions</i>			4 625 000
	Total sub-heading 2b			9 625 000
Heading 3				
3.1.11	<i>European Agricultural Guarantee Fund (EAGF)</i>	40 231 832 821	40 030 717 961	-201 114 860
08 02 01	Agricultural reserve	288 000 000	280 219 040	-7 780 960
08 02 04 01	Basic income support for sustainability	18 202 923 939	18 009 590 039	-193 333 900
PPPA	<i>Pilot projects and preparatory actions</i>			750 000
	Total Heading 3			-200 364 860
Heading 5				
5.0.1DAG	<i>Decentralised Agencies</i>	283 270 855	288 270 855	5 000 000
12 10 01	European Union Agency for Law Enforcement Cooperation (Europol)	236 069 206	241 069 206	5 000 000
5.0.22	<i>Military Mobility</i>	131 773 261	136 773 261	5 000 000
13 04 01	Military mobility	129 980 379	134 980 379	5 000 000
	Total Heading 5			10 000 000
Heading 6				
6.0.12	<i>Humanitarian Aid (HUMA)</i>	1 840 130 593	1 860 130 593	20 000 000
14 03 01	Humanitarian aid	1 750 356 120	1 770 356 120	20 000 000
	Total Heading 6			20 000 000
Heading 7				
7.2	Administrative expenditure of the institutions	9 709 730 985	9 720 485 985	10 755 000
7.1.22	<i>European Council and Council</i>	715 753 858	715 948 858	195 000
7.1.24	<i>Court of Justice of the European Union</i>	541 591 503	541 731 503	140 000
7.1.26	<i>European Economic and Social Committee</i>	173 947 121	174 017 121	70 000
7.1.27	<i>European Committee of the Regions</i>	130 382 946	130 452 946	70 000
7.1.29	<i>European Data Protection Supervisor</i>	26 803 875	27 083 875	280 000
7.1.2X	<i>European External Action Service</i>	922 500 257	932 500 257	10 000 000
	Total Heading 7			10 755 000
TOTAL				-131 737 360

Overall, this results in a level of payment appropriations of EUR 155 209,3 million, which represents a decrease of EUR 131,7 million in comparison with the Draft Budget, as amended by Amending Letter 1/2025.

1.5. Reserves

Compared to the Draft Budget, as amended by Amending Letter 1/2025, the amount of EUR 3 billion in payment appropriations for 2025 in relation to the additional flexibilities and support from cohesion funds to the Member States affected by the natural disasters in Europe

(Regional Emergency Support to Reconstruction RESTORE proposals) is entered into reserve.

1.6. Budget remarks

The text of budget remarks corresponds to the Draft Budget, as amended by Amending Letter 1/2025 with the following adjustments proposed in the letter of executability and agreed by the Conciliation Committee:

- Budget lines for which amendments have been introduced by the European Parliament to its own section are approved without modifications.

- **PP 08 25 01** — Observatory of Land Grabbing Practices in the EU

Amend heading as follows:

EU observatory for agricultural land, control and access to farmland

- In accordance with Article 15.3 of the Financial Regulation, the Conciliation Committee agrees to make commitment appropriations available again on the budget line 01 02 01 01 — European Research Council. Budget remarks will be adjusted accordingly:

Budget line	Name
01 02 01 01	<i>Add following text:</i> In accordance with Article 15(3) of the Financial Regulation, an amount of EUR 20 000 000 in commitment appropriations, corresponding to the additional top-up of EUR 100 million in 2018 prices agreed in the context of the MFF revision, is available for this budget item further to decommitments made in 2019 as a result of total or partial non-implementation of research projects.

This is with the understanding that amendments introduced by the European Parliament or the Council cannot modify or extend the scope of an existing legal base, or impinge on the administrative autonomy of the institutions, and that the action can be covered by available resources.

1.7. Budget nomenclature

The budget nomenclature proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025, is agreed, with the inclusion of the *new* pilot projects and preparatory actions. The Conciliation Committee also agrees to split the budget line 15 03 01 *Reform and Growth Facility for Western Balkans – Operational expenditure* in 6 distinct budget lines, per country, as follows:

- 15 03 01 01 Albania
- 15 03 01 02 Bosnia and Herzegovina
- 15 03 01 03 Kosovo²
- 15 03 01 04 Montenegro
- 15 03 01 05 North Macedonia
- 15 03 01 06 Serbia

The corresponding budget remark will be introduced accordingly, as follows: “This

² This designation is without prejudice to positions on status and is in line with UNSCR 1244/1999 and the ICJ Opinion on the Kosovo declaration of independence.

appropriation is intended to cover the operational expenditure and financial support related to actions carried out under the framework of the Reform and Growth Facility for the Western Balkans for **Albania / Bosnia and Herzegovina / Kosovo / Montenegro / North Macedonia / Serbia** in line with Article 6 of REGULATION (EU) 2024/1449.”

3. Statements

3.1. Joint statement by the European Parliament and the Council on payment appropriations

The European Parliament and the Council call on the Commission to continue closely and actively monitoring during the year 2025 the implementation of the programmes of the current and previous MFFs (particularly in sub-heading 2a and Rural Development), also linked to the implementation of Regional Emergency Support to Reconstruction (RESTORE) in line with the final legal set up and the uptake by Member States. To that end, the European Parliament and the Council invite the Commission to present, in a timely manner, updated figures concerning the state of affairs and estimates regarding 2025 payment appropriations. If the figures show that the appropriations entered in the 2025 budget are insufficient to cover the needs, the European Parliament and the Council invite the Commission to present as soon as possible an appropriate solution, inter alia a draft amending budget, with a view to allowing the European Parliament and the Council to take any necessary decisions as soon as possible without undue delay for justified needs. Where applicable, the European Parliament and the Council will take into account the urgency of the matter, shortening the eight-week period for a decision if deemed necessary. The same applies mutatis mutandis if the figures show that the appropriations entered in the 2025 budget are higher than needed.

3.2. Joint statement by the European Parliament, the Council and the Commission on releasing the payments linked to the RESTORE proposals in the 2025 budget

The European Parliament, the Council and the Commission take note of the ongoing discussions on the Regional Emergency Support to Reconstruction (RESTORE) proposals to provide additional assistance to Member States affected by recent natural disasters³. Pending the adoption of the legal base the payments linked to these proposals included in the amending letter (EUR 3 billion) are included in the adopted budget as a provision and will be released when the RESTORE proposals are adopted in line with Article 49(1) of the Financial Regulation.

³ COM (2024) 495 and 496, 21.10.2024.

**ANNEX: ENTITIES OR PERSONS
FROM WHOM THE RAPORTEURS HAVE RECEIVED INPUT**

**ENTITIES OR PERSONS
FROM WHOM VICTOR NEGRESCU (RAPORTEUR) HAS RECEIVED INPUT**

Pursuant to Article 8 of Annex I to the Rules of Procedure, the rapporteur declares that he has received input from the following entities or persons in the preparation of the report, prior to the adoption thereof in committee:

Entity and/or person
Europol - Catherine De Bolle, Director; Edoardo Boggio, Liaison Officer in Brussels
European Public Prosecutor Office - Laura Kövesi, European Chief Prosecutor; Titus Poenaru, Counsellor for Interinstitutional Relations
Special Olympics - Christo Velkov, Vice President Strategic Development
European Trade Union Confederation - Esther Lynch, General Secretary; Lorenzo REPETTI, Director of Policy
ARTE - Marysabelle Cote, Administrative Director and member of the Management Board of ARTE G.E.I.E.
EU Agency for Fundamental Rights - Sirpa Rautio, Director; Cristian Popescu, Quality Management Officer
Israeli mission to the EU and NATO - H.E. Mr. Haim REGEV, Ambassador of Israel to the EU and NATO and Ehab Hino, Head of European Parliament Department
European Labour Authority - Cosmin Boiangiu, Executive Director & Germana Viglietta, Brussels Liaison Officer
European Women's Lobby - Dina Loghin, Vicepresident
Romanian Women's Lobby - Irina Sile, Vicepresident
European Institute for Gender Equality - Carlien Scheele, Director
Frontex - Hans Leijten, Executive Director; Monika ZUCHOWSKA, EU Cooperation and Liaison Specialist, EU Policies Sector
CEPOL - Annika TALMAR, CEPOL Liaison officer
Mission of the Republic of North Macedonia to the European Union - Ambassador H.E. Mr. Zulfi Ismaili
Ambassade d'Egypte - Counsellor Sherif Raafat, Head of the EP Unit in the Egyptian Mission in Brussels, and Ms. Esraa Hanafy, political officer
EEAS - Simon Mordue, Deputy Secretary General; Ioana Logofatu, Political Assistant to the Deputy Secretary-General for Economic and Global Issues; Simona STÎNGĂ, Deputy Head of Division
Eurojust - Vincent Jamin, Administrative Director; Roberto Lenti, Head of Resources Department
European Students' Union - Iris Kimizoglu, President
Council of the EU - Péter Banai, Budget Negotiator
European Commission - Stephanie Riso, Director-General; Lenka Filipkova, Director for Expenditure; Sebastiano Putoto, policy assistant
JU Europe - Diana Filip, Deputy CEO & Chief Development Officer

Lifelong Learning Platform - European Civil Society for Education - Andrei Frank, Policy and Advocacy Coordinator; Brikena Xhomaqi, Director
European Federation of Education Employers Daniel Wisniewski, General Secretary; Monika Hoang The, Policy Officer
European Economic and Social Committee (EESC) - Oliver Röpke, President
European Cooperation in Science & Technology (COST Association) - Ronald de Bruin, Director; Bart Veys, Head of the Policy Unit

The list above is drawn up under the exclusive responsibility of the rapporteur.

Where natural persons are identified in the list by their name, by their function or by both, the rapporteur declares that he has submitted to the concerned natural persons the European Parliament's Data Protection Notice No 484 (<https://www.europarl.europa.eu/data-protect/index.do>), which sets out the conditions applicable to the processing of their personal data and the rights linked to that processing.

ENTITIES OR PERSONS FROM WHOM NICLAS HERBST (RAPPORTEUR) HAS RECEIVED INPUT

Pursuant to Article 8 of Annex I to the Rules of Procedure, the rapporteur declares that he has received input from the following entities or persons in the preparation of the report, prior to the adoption thereof in committee:

Entity and/or person
Court of Justice
European External Action Service
European Economic and Social Committee
European Data Protection Supervisor
European Data Protection Board
Committee of the Regions
European Commission
Council of the EU
European Public Prosecutor's Office

The list above is drawn up under the exclusive responsibility of the rapporteur.

Where natural persons are identified in the list by their name, by their function or by both, the rapporteur declares that he has submitted to the concerned natural persons the European Parliament's Data Protection Notice No 484 (<https://www.europarl.europa.eu/data-protect/index.do>), which sets out the conditions applicable to the processing of their personal data and the rights linked to that processing.

