



**2024/2019(DEC)**

11.12.2024

# **AMENDMENTS**

## **1 - 50**

**Draft opinion**

**Antonio Decaro**

(PE764.980v01-00)

2023 discharge: General budget of the EU - Commission  
(2024/2019(DEC))



### Amendment 1

Jonas Sjöstedt, Sebastian Everding, Anja Hazekamp, Li Andersson, Per Clausen, Catarina Martins

#### Draft opinion

##### Paragraph 1

###### *Draft opinion*

1. *Is satisfied with* the Commission's overall implementation of the budget in the areas of environment, climate action, public health and food safety in 2023;

###### *Amendment*

1. *Notes with concern the lack of increased climate ambition in* the Commission's overall implementation of the budget in the areas of environment, climate action, public health and food safety in 2023;

Or. en

### Amendment 2

Alexandr Vondra

#### Draft opinion

##### Paragraph 1

###### *Draft opinion*

1. *Is satisfied with* the Commission's *overall implementation of* the budget *in the areas of* environment, climate action, public health and food safety in 2023;

###### *Amendment*

1. *Recognises* the Commission's *efforts in implementing* the budget *for* environment, climate action, public health, and food safety in 2023;

Or. en

### Amendment 3

Beatrice Timgren, Kristoffer Storm

#### Draft opinion

##### Paragraph 2

###### *Draft opinion*

2. *Is satisfied with* the work carried out by the five decentralised agencies *which are under its remit, which carry out technical, scientific or managerial tasks that help the Union institutions elaborate*

###### *Amendment*

2. *Acknowledges* the work carried out by the five *decentralised* agencies *but* stresses *the need to streamline their operations, eliminate redundancies, and focus resources on achieving measurable*

*and implement policies in the area of environment, climate action, public health and food safety, as well as with the way in which those agencies' budgets are implemented; stresses that, given the scale and importance of their current tasks and the increase of responsibilities some of them are facing, adequate funding and staffing must be guaranteed for the agencies and the Commission Directorates-General working in the areas of environment, climate action, public health and food safety;*

*outcomes; calls for a comprehensive review of their mandates to ensure alignment with core objectives and cost-efficiency, avoiding unnecessary expansion of staff and budgets;*

Or. en

**Amendment 4**  
**Alexandr Vondra**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Is satisfied with the work carried out by the five decentralised agencies **which are** under its remit, which **carry out** technical, scientific or managerial tasks that **help the** Union institutions **elaborate and implement** policies in the area of environment, climate action, public health and food safety, as well as with the way in which those agencies' budgets are implemented; stresses **that, given the scale and importance of their current tasks and the increase of responsibilities some of them are facing, adequate** funding and staffing **must be guaranteed** for the agencies and the Commission Directorates-General **working in the areas of environment, climate action, public health and food safety;**

*Amendment*

2. Is satisfied with the work carried out by the five decentralised agencies under its remit, which **perform** technical, scientific or managerial tasks that **support** Union institutions **in developing and implementing** policies in the area of environment, climate action, public health and food safety, as well as with the way in which those agencies' budgets are implemented; stresses **the need to ensure** funding and staffing for the agencies and the Commission Directorates-General, **given the growing scope of their responsibilities; highlights the value of exploring innovative funding mechanisms for the agencies, such as collaborative co-financing arrangements, and that these new funds could complement and enhance existing budgets;**

Or. en

## Amendment 5

Jonas Sjöstedt, Sebastian Everding, Anja Hazekamp, Li Andersson, Per Clausen, Catarina Martins

### Draft opinion

#### Paragraph 2

##### *Draft opinion*

2. Is satisfied with the work carried out by the five decentralised agencies **which are** under **its remit**, which **carry** out technical, scientific or managerial tasks that help the Union institutions elaborate and implement policies in the area of environment, climate action, public health and food safety, as well as with the way in which those agencies' budgets are implemented; stresses that, given the scale and importance of their current tasks and the increase of responsibilities some of them are facing, adequate funding and staffing must be guaranteed for the agencies and the Commission Directorates-General working in the areas of environment, climate action, public health and food safety;

##### *Amendment*

2. Is **mostly** satisfied with the work carried out by the five decentralised agencies under **the conditions in** which **they operate, carrying** out technical, scientific or managerial tasks that help the Union institutions elaborate and implement policies in the area of environment, climate action, public health and food safety, as well as with the way in which those agencies' budgets are implemented; stresses that, given the scale and importance of their current tasks and the increase of responsibilities some of them are facing, adequate funding and staffing must be guaranteed for the agencies and the Commission Directorates-General working in the areas of environment, climate action, public health and food safety;

Or. en

## Amendment 6

Beatrice Timgren, Kristoffer Storm

### Draft opinion

#### Paragraph 3

##### *Draft opinion*

3. **Recognises** that in 2023 about EUR 160 billion, approximately 38% of the Union budget, based on commitment appropriations, was dedicated to climate mainstreaming objectives, in line with the Interinstitutional Agreement of 13 April 2016 on Better Law-Making<sup>1</sup> plans for at least 30 % of 2021-27 Multiannual Financial Framework (MFF) to be used for

##### *Amendment*

3. **Notes** that in 2023 about EUR 160 billion, approximately 38% of the Union budget, based on commitment appropriations, was dedicated to climate mainstreaming objectives, in line with the Interinstitutional Agreement of 13 April 2016 on Better Law-Making<sup>1</sup> plans for at least 30 % of 2021-27 Multiannual Financial Framework (MFF) to be used for

this purpose; notes that the largest contributions to those spendings come from the Recovery and Resilience Facility (RRF), the Common Agricultural Policy (CAP) and from cohesion policy programmes; notes that the Innovation Fund provided an additional EUR 6,5 billion in grants for projects advancing innovative low-carbon technologies;

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<sup>1</sup> OJ L 123, 12.5.2016, p. 1, ELI:  
[http://data.europa.eu/eli/agree\\_interinstitut/2016/512/oj](http://data.europa.eu/eli/agree_interinstitut/2016/512/oj).

this purpose; notes that the largest contributions to those spendings come from the Recovery and Resilience Facility (RRF), the Common Agricultural Policy (CAP) and from cohesion policy programmes; notes that the Innovation Fund provided an additional EUR 6,5 billion in grants for projects advancing innovative low-carbon technologies; ***questions the allocation of EUR 160 billion to climate mainstreaming objectives and stresses the need for clear, measurable outcomes to justify such expenditures; calls for an evaluation of both the cost-effectiveness and real impact of climate-related spending under the Recovery and Resilience Facility (RRF), the Common Agricultural Policy (CAP), and cohesion policy programs;***

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<sup>1</sup> OJ L 123, 12.5.2016, p. 1, ELI:  
[http://data.europa.eu/eli/agree\\_interinstitut/2016/512/oj](http://data.europa.eu/eli/agree_interinstitut/2016/512/oj).

Or. en

## **Amendment 7**

**Radan Kanev, Michalis Hadjipantela, Dan-Ştefan Motreanu, Gabriella Gerzsenyi**

### **Draft opinion**

#### **Paragraph 4**

#### *Draft opinion*

4. Notes that the largest contribution to the climate-relevant spending in 2023 came from the **RRF**; in this context, is concerned about the Court of Auditors' (the 'Court') annual report for 2023 which, similar to previous years findings, states weaknesses in the design of measures and cases of vaguely defined milestones and targets, weaknesses in the Member States' reporting and control systems and problems with the reliability of information that Member States included in their management declaration; also notes with

#### *Amendment*

4. Notes that the largest contribution to the climate-relevant spending in 2023 came from the **Recovery and Resilience Facility (RRF)**; ***highlights that the delivery model of the RRF constitutes a significant change of EU financing in so far as the disbursement of funds is based on the fulfilment of targets and milestones and not linked to costs***; in this context, is concerned about the Court of Auditors' (the 'Court') annual report for 2023 which, similar to previous years findings, states weaknesses in the design of measures and

concern the Court's Special Report No 14/2024 that finds multiple shortcomings of the RRF framework and the national recovery and resilience plans as well as inconsistencies in the implementation of measures which call into question the achievement of its climate and environmental objectives, and that concludes that the contribution of the RRF to the green transition *is not clear*;

cases of vaguely defined milestones and targets, weaknesses in the Member States' reporting and control systems and problems with the reliability of information that Member States included in their management declaration; also notes with concern the Court's Special Report No 14/2024 that finds multiple shortcomings of the RRF framework and the national recovery and resilience plans as well as inconsistencies in the implementation of measures which call into question the achievement of its climate and environmental objectives, and that concludes that the contribution of the RRF to the green transition *does not fulfil the intended objectives, particularly in the field of industrial decarbonisation*;

Or. en

## **Amendment 8** **Beatrice Timgren, Kristoffer Storm**

### **Draft opinion** **Paragraph 4**

#### *Draft opinion*

4. Notes that the largest contribution to the climate-relevant spending in 2023 came from the RRF; in this context, is concerned about the Court of Auditors' (the 'Court') annual report for 2023 which, similar to previous years findings, states weaknesses in the design of measures and cases of vaguely defined milestones and targets, weaknesses in the Member States' reporting and control systems and problems with the reliability of information that Member States included in their management declaration; also notes with concern the Court's Special Report No 14/2024 that finds multiple shortcomings of the RRF framework and the national recovery and resilience plans as well as inconsistencies in the implementation of measures which call into question the

#### *Amendment*

4. Notes that the largest contribution to the climate-relevant spending in 2023 came from the RRF; in this context, is concerned about the Court of Auditors' (the 'Court') annual report for 2023 which, similar to previous years findings, states weaknesses in the design of measures and cases of vaguely defined milestones and targets, weaknesses in the Member States' reporting and control systems and problems with the reliability of information that Member States included in their management declaration; also notes with concern the Court's Special Report No 14/2024 that finds multiple shortcomings of the RRF framework and the national recovery and resilience plans as well as inconsistencies in the implementation of measures which call into question the

achievement of its climate and environmental objectives, and that concludes that the contribution of the RRF to the green transition is not clear;

achievement of its climate and environmental objectives, and that concludes that the contribution of the RRF to the green transition is not clear; *expresses concern over the shortcomings in RRF implementation, including weak monitoring, vague milestones, and unreliable data; calls for the Commission to introduce stricter oversight mechanisms to ensure that RRF spending delivers tangible environmental and climate outcomes;*

Or. en

## Amendment 9

Radan Kanev, Michalis Hadjipantela, Dan-Ştefan Motreanu, Gabriella Gerzsenyi

### Draft opinion

#### Paragraph 4 a (new)

*Draft opinion*

*Amendment*

***4 a. Considers that Member States have significantly underestimated the financing support required for the decarbonisation and overall modernisation of heavy industries when allocating funds under the RRF; calls on the Commission to minimise the risk of national misadministration and to reevaluate the capacity and ability of the Member States to act as intermediary between the Commission and final recipients regarding the financing of industrial decarbonisation and modernisation; further urges the Commission to consider adopting more straightforward direct financial instruments when planning future budgetary measures for protecting the environment, safeguarding public health and mitigating climate change;***

Or. en



**Amendment 10**  
**Antonio Decaro, Tiemo Wölken**

**Draft opinion**  
**Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

**4 a. Emphasises that the climate and environmental objectives are an integral part of the RRF framework and national recovery and resilience plans and that spending and implementation must be aligned with, and contribute to, the fulfilment of the objectives of the green transition; expresses concern about the findings in the Court's Special Report No 14/2024 that a significant share of the audited measures in the national recovery and resilience plans did not have entirely justified climate coefficients, resulting in the likely overestimation of at least €430 million; agrees with the ECA's assessment that the Commission should have spotted these inconsistencies when assessing the plans;**

Or. en

**Amendment 11**  
**Michal Wiezik, Gerben-Jan Gerbrandy, Vlad Vasile-Voiculescu, Yvan Verougstraete, Martin Hojsik**

**Draft opinion**  
**Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

**4 a. Stresses, in addition, the recommendations made by the Court of Auditors in its special report 15/2024 on climate adaptation in the EU; deplors the fact that more than a third of adaptation projects audited had little or no impact on increasing adaptive capacity, including projects on promoting large scale irrigation instead of switching to less water-intensive crops, constructing dykes**

*and investing in artificial snow cannons;  
calls on the Commission in this regard to  
ensure that all relevant EU-funded  
projects are adapted to the current and  
future climate conditions, strengthening  
promotion of long-term cross-cutting and  
effective solutions for climate adaptation;*

Or. en

#### **Amendment 12**

**Olivier Chastel, Gerben-Jan Gerbrandy, Vlad Vasile-Voiculescu, Michal Wiezik, Yvan Verougstraete, Martin Hojsik**

#### **Draft opinion**

#### **Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

*4 a. Stresses the recommendations made by the Court of Auditors in its special report 15/2024 on climate adaptation in the EU; deplores the fact that the data provided by the Member States in their communications on national adaptation measures are essentially descriptive and do not allow these data to be monitored or compared; calls for the introduction of a common methodology and indicators for the 27 Member States to allow quantitative evaluation of the progress made in adapting to climate change;*

Or. en

#### **Amendment 13**

**Anne-Sophie Frigout**

#### **Draft opinion**

#### **Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

*4a. Stresses that, as the Next Generation EU (NGEU) recovery plan*

*has been financed through the issuance of a joint debt on the markets, from 2028 the EU will have to pay interest on these loans, which could reach up to EUR 222 billion over the entire duration of the NGEU borrowing scheme, or 0.6 % of average annual EU GDP<sup>1 a</sup>;*

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*1 a*

*[https://www.europarl.europa.eu/RegData/etudes/BRIE/2023/754286/IPOL\\_BRI\(2023\)754286\\_EN.pdf](https://www.europarl.europa.eu/RegData/etudes/BRIE/2023/754286/IPOL_BRI(2023)754286_EN.pdf)*

Or. fr

**Amendment 14**  
**Antonio Decaro, Tiemo Wölken**

**Draft opinion**  
**Paragraph 4 b (new)**

*Draft opinion*

*Amendment*

*4 b. Expresses its concern about the findings in the Court's Special Report 14/2024 regarding inconsistencies in how Member States apply the 'do no significant harm' principle, which finds that Member States were not always required to thoroughly assess the need for mitigation measures associated with their investments when applying simplified approaches; calls on the Commission to take measures to address these inconsistencies in how Member States apply the 'do no significant harm' principle;*

Or. en

**Amendment 15**  
**Antonio Decaro, Tiemo Wölken**

**Draft opinion**  
**Paragraph 5**

*Draft opinion*

5. Regrets the findings of the Court's Special Report No 26/2023 regarding the performance monitoring of the RRF, which finds that milestones and targets vary in ambition and largely focus on outputs rather than results, that the common indicators used to monitor and report progress towards the RRF's objectives do not cover all aspects of the RRF's performance, and that reported data is limited and may not be reliable;

*Amendment*

5. Regrets the findings of the Court's Special Report No 26/2023 regarding the performance monitoring of the RRF, which finds that milestones and targets vary in ambition and largely focus on outputs rather than results, that the common indicators used to monitor and report progress towards the RRF's objectives do not cover all aspects of the RRF's performance, and that reported data is limited and may not be reliable;  
***furthermore, is concerned by the findings of the Court's Special Report No 14/2024 that the indicators used to monitor the performance towards the green transition are not designed to eventually track impacts for the performance of individual measures in terms of climate and environmental action and that, due to their limitations, the indicators cannot be used to assess the extent to which RRF climate-related measures are contributing to climate action;***

Or. en

**Amendment 16**

**Radan Kanev, Michalis Hadjipantela, Dan-Ştefan Motreanu, Gabriella Gerzsenyi**

**Draft opinion**

**Paragraph 5 a (new)**

*Draft opinion*

*Amendment*

***5 a. Notes the findings of the Court's Special report 13/2024 regarding the number of payment requests submitted and the limited funds of the RRF disbursed by the Commission to Member States and regrets the important gap between Member States in the administrative capacities to ensure absorption and implementation progress of that facility; recognises nevertheless the benefits of RRF pre-financing to***

*facilitate the deployment of climate mitigation projects on the ground and for providing funding certainty to final recipients; acknowledges the responsibility for ensuring sufficient administrative capacity lies ultimately with each Member State;*

Or. en

**Amendment 17**

**Michal Wiezik, Gerben-Jan Gerbrandy, Vlad Vasile-Voiculescu, Yvan Verougstraete, Martin Hojsik**

**Draft opinion**

**Paragraph 5 a (new)**

*Draft opinion*

*Amendment*

*5 a. Points out the findings of the Court of Auditors in its special report 14/2024 on the contribution of RRF to Green transition; regrets that the design and implementation of the Facility calls into question the achievement of its climate and environmental objectives; calls on the Commission to urgently enhance the performance of green transition measures and improves reporting on climate spending under the Recovery and Resilience Facility;*

Or. en

**Amendment 18**

**Jonas Sjöstedt, Sebastian Everding, Anja Hazekamp, Li Andersson, Per Clausen, Catarina Martins**

**Draft opinion**

**Paragraph 5 a (new)**

*Draft opinion*

*Amendment*

*5 a. Notes with grave concern how the mismanagement of the RRF negatively influences the EU's credibility in both*

*fiscal and environmental matters;  
demands a thorough examination of the  
structure of the RRF, urges the  
commission to commit to a better  
controlled and more sustainable financial  
instrument in the future;*

Or. en

**Amendment 19**

**Radan Kanev, Michalis Hadjipantela, Dan-Ştefan Motreanu, Gabriella Gerzsenyi**

**Draft opinion**

**Paragraph 5 b (new)**

*Draft opinion*

*Amendment*

*5 b. Calls on the Commission to further think beyond the issuance of guidelines and to maximise the streamlining between application processes between directly and indirectly managed funds for climate, health and environmental matters, in particular for countries, which are recipients of both cohesion and RRF funds; welcomes in that regard the policy discussions that led to the creation of the Strategic Technologies for Europe Platform (STEP)<sup>1a</sup>, as a tool to support Member States in the management of European funding;*

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<sup>1a</sup> [https://strategic-technologies.europa.eu/about/eu-programmes-supporting-step\\_en](https://strategic-technologies.europa.eu/about/eu-programmes-supporting-step_en)

Or. en

**Amendment 20**

**Beatrice Timgren, Kristoffer Storm**

**Draft opinion**

**Paragraph 6**

6. ***Underlines the importance of proper*** scrutiny of ***climate*** expenditure in the Union budget, ***and*** holds the Commission accountable for ***the implementation of a robust and reliable*** methodology, in ***line with*** the commitments ***undertaken in*** the MFF agreement and ***paragraph 16d of*** the Interinstitutional Agreement of 16 December 2020 ***between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources***<sup>2</sup> ; calls on the Commission to ***follow*** the Court's recommendations ***in the relevant reports to better estimate*** climate spending under future funding instruments, ***to*** ensure ***adequate design of future*** funding instruments ***that are to support the*** climate and environmental objectives ***and targets***, ***to*** enhance the ***performance*** of green transition measures ***and to ensure comprehensive, consistent, reliable and transparent*** reporting on ***climate*** spending under the RRF;

6. ***Stresses the need for rigorous*** scrutiny of ***climate-related*** expenditure in the Union budget ***to ensure maximum cost-efficiency and measurable results***; holds the Commission ***fully*** accountable for ***implementing a transparent and verifiable*** methodology, in ***strict adherence to*** the commitments ***of*** the MFF agreement and the Interinstitutional Agreement of 16 December 2020; calls on the Commission to ***adopt*** the Court's recommendations ***to improve*** climate spending ***estimates*** under future funding instruments, ensure funding ***directly supports concrete*** climate and environmental objectives, enhance the ***effectiveness*** of green transition measures, ***and guarantee full transparency and accountability in*** reporting on ***climate-related*** spending under the RRF;

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<sup>2</sup> *OJ L 433I, 22.12.2020, p. 28, ELI:*  
[http://data.europa.eu/eli/agree\\_interinstit/2020/1222/oj](http://data.europa.eu/eli/agree_interinstit/2020/1222/oj)

Or. en

## **Amendment 21**

**Michal Wiezik, Sigrid Friis, Gerben-Jan Gerbrandy, Vlad Vasile-Voiculescu, Yvan Verougstraete, Martin Hojsik**

### **Draft opinion Paragraph 6**

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and **paragraph 16d** of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>2</sup> ; calls on the Commission to follow the Court's recommendations in the relevant reports to better estimate climate spending under future funding instruments, to ensure adequate design of future funding instruments that are to support the climate **and** environmental objectives and targets, to enhance the performance of green transition measures and to ensure comprehensive, consistent, reliable and transparent reporting on climate spending under the RRF;

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<sup>2</sup> OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinstit/2020/1222/oj](http://data.europa.eu/eli/agree_interinstit/2020/1222/oj)

6. Underlines the importance of proper scrutiny of climate **and biodiversity** expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and **paragraphs 16d and 16e, respectively**, of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>2</sup> ; calls on the Commission to follow the Court's recommendations in the relevant reports to better estimate climate **and biodiversity** spending under **current and** future funding instruments, to ensure adequate design of **the existing policies and their implementation, including revised CAP Strategic Plans Regulation, to guarantee that the environmental ambition is not lowered in comparison to the originally adopted Regulation, as committed to by the European Commission, and ensure** future funding instruments that are to support the climate, **biodiversity and wider** environmental objectives and targets, to enhance the performance of green transition measures and to ensure comprehensive, consistent, reliable and transparent reporting on climate **and biodiversity** spending under the RRF;

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<sup>2</sup> OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinstit/2020/1222/oj](http://data.europa.eu/eli/agree_interinstit/2020/1222/oj)

Or. en

**Amendment 22**  
**Pär Holmgren**

PE766.861v01-00

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**Draft opinion**  
**Paragraph 6**

*Draft opinion*

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and paragraph 16d of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>2</sup> ; calls on the Commission to follow the Court's recommendations in the relevant reports to better estimate climate spending ***under future funding instruments***, to ensure adequate design of future funding instruments that are to support the climate and environmental objectives and targets, to enhance the performance of green transition measures and to ensure comprehensive, consistent, reliable and transparent reporting on climate spending under the RRF;

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<sup>2</sup> OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinsttit/2020/1222/oj](http://data.europa.eu/eli/agree_interinsttit/2020/1222/oj)

*Amendment*

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and paragraph 16d of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>2</sup> ; calls on the Commission to follow the Court's recommendations in the relevant reports to better estimate climate spending, to ensure adequate design of future funding instruments that are to support the climate and environmental objectives and targets ***including by systematically implementing the “do no significant harm” principle in line with the requirements of the Financial Regulation***, to enhance the performance of green transition measures ***including by adopting more impact oriented mainstreaming targets*** and to ensure comprehensive, consistent, reliable and transparent reporting on climate spending under the RRF; ***welcomes the design of the NextGenerationEU Green Bond Allocation and Impact Report as a model for future funding instruments***;

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<sup>2</sup> OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinsttit/2020/1222/oj](http://data.europa.eu/eli/agree_interinsttit/2020/1222/oj)

Or. en

**Amendment 23**  
**Alexandr Vondra**

**Draft opinion**  
**Paragraph 6**

*Draft opinion*

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and paragraph 16d of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>2</sup>; calls on the Commission to follow the Court's recommendations *in the relevant reports to better* estimate climate spending under future funding instruments, *to ensure adequate design of future funding instruments that are to support the climate and environmental objectives and targets, to enhance the performance of green transition measures and to ensure comprehensive, consistent, reliable and transparent* reporting on climate spending under the RRF;

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<sup>2</sup> OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinst/2020/1222/oj](http://data.europa.eu/eli/agree_interinst/2020/1222/oj)

*Amendment*

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and paragraph 16d of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, as well as on new own resources, including a roadmap towards the introduction of new own resources<sup>2</sup>; calls on the Commission to follow the Court's recommendations *to more accurately* estimate climate spending under future funding instruments; *notes that the Commission must take responsibility for transparent, consistent, and reliable* reporting under the RRF; *highlights that without a clear and accountable framework, there is a risk of wasting taxpayer money on initiatives that fail to deliver the intended outcomes;*

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<sup>2</sup> OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinst/2020/1222/oj](http://data.europa.eu/eli/agree_interinst/2020/1222/oj)

Or. en

**Amendment 24**

Anne-Sophie Frigout

**Draft opinion**  
**Paragraph 6**

*Draft opinion*

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and paragraph 16d of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, *as well as on new own resources, including a roadmap towards the introduction of new own resources*<sup>2</sup>; calls on the Commission to follow the Court's recommendations in the relevant reports to better estimate climate spending under future funding instruments, to ensure adequate design of future funding instruments that are to support the climate and environmental objectives and targets, to enhance the performance of green transition measures and to ensure comprehensive, consistent, reliable and transparent reporting on climate spending under the RRF;

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<sup>2</sup> *OJ L 433I, 22.12.2020, p. 28, ELI: [http://data.europa.eu/eli/agree\\_interinstit/2020/1222/oj](http://data.europa.eu/eli/agree_interinstit/2020/1222/oj)*

*Amendment*

6. Underlines the importance of proper scrutiny of climate expenditure in the Union budget, and holds the Commission accountable for the implementation of a robust and reliable methodology, in line with the commitments undertaken in the MFF agreement and paragraph 16d of the Interinstitutional Agreement of 16 December 2020 between the European Parliament, the Council of the European Union and the European Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management; calls on the Commission to follow the Court's recommendations in the relevant reports to better estimate climate spending under future funding instruments, to ensure adequate design of future funding instruments that are to support the climate and environmental objectives and targets, to enhance the performance of green transition measures and to ensure comprehensive, consistent, reliable and transparent reporting on climate spending under the RRF;

Or. fr

**Amendment 25**

**Jonas Sjöstedt, Sebastian Everding, Anja Hazekamp, Li Andersson, Per Clausen, Catarina Martins**

**Draft opinion**  
**Paragraph 6 a (new)**

*Draft opinion*

*Amendment*

**6 a.** *Notes with great concern the special report by the European court of Auditors titled Green transition - Unclear contribution from the Recovery and Resilience Facility, according to which the contribution by the RRF to the green transition appears to be heavily overestimated; notes further how the RRF has an unclear implementation structure in the field of green transition; notes how the RRF funds appears to have been grossly disconnected from actual costs and results in the green transitions; concludes that the RRF mismanagement and poor design has severely hindered an ambitious green transition and severed the reputation of green investment within the EU framework; regrets the missed opportunity to advance green investment through the RRF;*

Or. en

**Amendment 26**

**Michal Wiezik, Sigrid Friis, Gerben-Jan Gerbrandy, Vlad Vasile-Voiculescu, Yvan Verougstraete, Martin Hojsik**

**Draft opinion**  
**Paragraph 6 a (new)**

*Draft opinion*

*Amendment*

**6 a.** *Notes with concern the conclusions of the Court of Auditors that the Strategic Plans, implementing the Common Agricultural Policy, do not match the EU's ambitions for the climate and the environment, and that key elements for assessing green performance are missing<sup>1a</sup>; Calls for a balanced representation of different types of land management and farming in the European Board on Agriculture and Food*

*to be established in early 2025 to inform the Vision for Agriculture and Food, with the aim to ensure a dialogue on true solutions for resilient farming models, supported by a fair and just transition, where nobody and no rural region is left behind;*

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*<sup>1a</sup> Special report 20/2024: Common Agricultural Policy Plans – Greener, but not matching the EU’s ambitions for the climate and the environment*

Or. en

**Amendment 27**  
**Anne-Sophie Frigout**

**Draft opinion**  
**Paragraph 6 a (new)**

*Draft opinion*

*Amendment*

**6a.** *Opposes the creation of new own resources and any increase in the Member States’ contribution; calls on the Commission to reorganise existing resources rather than create new ones and, where appropriate, to reduce the financial volumes allocated to certain European programmes;*

Or. fr

**Amendment 28**  
**Alexandr Vondra**

**Draft opinion**  
**Paragraph 7**

*Draft opinion*

*Amendment*

7. Reiterates its concern that the significant risks *related* to the security and protection of the *registry/operating*

7. Reiterates its concern that the significant risks to the security and protection of the *registry and operating*

mechanism of the Union system for greenhouse gas emission allowance trading against cyberattacks still *has* not been addressed, **and a reservation on this** issue, **reported in** annual activity reports (AARs) since 2010, **is again repeated in** Directorate-General for Climate Action's 2023 AAR;

mechanism of the Union system for greenhouse gas emission allowance trading against cyberattacks *have* still not been **adequately** addressed; **points out that this** issue **has been highlighted in the** Annual Activity Reports (AARs) since 2010, **with reservations raised in each report; notes that this concern is once again emphasised in the** Directorate-General for Climate Action's 2023 AAR, **further underscoring the persistent failure to prioritise the security of the system;**

Or. en

### **Amendment 29** **Alexandr Vondra**

#### **Draft opinion** **Paragraph 8**

##### *Draft opinion*

8. Notes that about EUR 20 billion, approximately 5% of the Union budget, was dedicated to the biodiversity mainstreaming objective, under various programmes e.g. the CAP, the RRF, cohesion policy programmes and the LIFE programme; urges the Commission to maintain its efforts to meet the targets for biodiversity mainstreaming of 7.5% for 2024 and 10% for 2027; welcomes the update **of** the biodiversity tracking methodology including expenditures under the CAP;

##### *Amendment*

8. Notes that about EUR 20 billion, approximately 5% of the Union budget, was dedicated to the biodiversity mainstreaming objective, under various programmes e.g. the CAP, the RRF, cohesion policy programmes and the LIFE programme; urges the Commission to maintain its efforts to meet the targets for biodiversity mainstreaming of 7.5% for 2024 and 10% for 2027; welcomes the update **to** the biodiversity tracking methodology including expenditures under the CAP, **but stresses that the Commission must take further action across all relevant programmes to ensure clear and transparent reporting on how these funds are delivering concrete and measurable biodiversity improvements;**

Or. en

### **Amendment 30** **Pär Holmgren**

on behalf of the Greens/EFA Group

**Draft opinion**  
**Paragraph 8**

*Draft opinion*

8. Notes that about EUR 20 billion, approximately 5% of the Union budget, was dedicated to the biodiversity mainstreaming objective, under various programmes e.g. the CAP, the RRF, cohesion policy programmes and the LIFE programme; urges the Commission to maintain its efforts to meet the targets for biodiversity mainstreaming of 7.5% for 2024 and 10% for **2027**; welcomes the update of the biodiversity tracking methodology **including** expenditures under the CAP;

*Amendment*

8. Notes that about EUR 20 billion, approximately 5% of the Union budget, was dedicated to the biodiversity mainstreaming objective, under various programmes e.g. the CAP, the RRF, cohesion policy programmes and the LIFE programme; urges the Commission to maintain its efforts to meet the targets for biodiversity mainstreaming of 7.5% for 2024 and 10% for **2026 and 2027 in particular following the revision of the CAP earlier this year** ; welcomes the update of the biodiversity tracking methodology **for** expenditures under the CAP;

Or. en

**Amendment 31**  
**Pär Holmgren**

on behalf of the Greens/EFA Group

**Draft opinion**  
**Paragraph 8 a (new)**

*Draft opinion*

**8 a. Recalls that in line with Article 11.2 TEU, EU institutions must maintain an open, transparent and structured dialogue with civil society organisations and representative associations; stresses in this regard that access to structural funding is a prerequisite to ensure public participation of citizens through representative associations; considers the democratic participation of civil society in policy-making processes to be crucial in ensuring that a diversity of views and concerns are taken into account in legislative processes; recalls that the**

*Amendment*

*Aarhus convention enshrines a legal right of public participation in environmental decision-making; recalls the commitment of the Commission in its political guidelines to step up its engagement with civil society organisations that have expertise and an important role to play in defending specific societal issues and upholding human rights; considers, therefore, that the independence of civil society organisations should be safeguarded and advocacy activities should remain eligible in the relevant EU-funding programs, such as LIFE; urges the Commission to revise its Guidance on funding for activities related to the development, implementation, monitoring and enforcement of Union legislation and policy from May 2024 as the guidance is incompatible with the protection of the democratic right of public participation;*

Or. en

#### **Amendment 32**

**Christophe Clergeau, Arash Saeidi, Virginijus Sinkevičius, Jonas Sjöstedt, Emma Fourreau, César Luena, Mélissa Camara, Marc Angel, Marina Mesure, Younous Omarjee, Rima Hassan, Javi López, Matjaž Nemec, Damien Carême, Martin Häusling, Marit Maij, Annalisa Corrado, Mounir Satouri, André Rodrigues, Sara Matthieu, Tilly Metz, Lena Schilling, Kai Tegethoff, Krzysztof Śmiszek, Majdouline Sbai, Lynn Boylan, Anthony Smith, Catarina Martins, Sebastian Everding, Chloé Ridel, Elisabetta Gualmini, Anna Cavazzini, Daniel Freund, Rudi Kennes, Jutta Paulus, Pär Holmgren, Alice Kuhnke, Isabella Lövin, Maria Noichl, Gordan Bosanac, Maria Ohisalo, Estelle Ceulemans, Aurore Lalucq, Emma Rafowicz, Vlad Vasile-Voiculescu, Merja Kyllönen, Nora Mebarek, Leire Pajín, Günther Sidl, Murielle Laurent, Cecilia Strada, Hannah Neumann, Eric Sargiacomo, Katarina Barley, Nicolae Ștefănuță, Alessandro Zan, Mohammed Chahim, Marie Toussaint, Thomas Pellerin-Carlin, Camilla Laureti, Marco Tarquinio, Cristina Guarda, Romana Jerković, Stine Bosse, Saskia Bricmont, Manon Aubry, Erik Marquardt, Elisabeth Grossmann, Jens Geier, Bas Eickhout, Rasmus Nordqvist**

#### **Draft opinion**

#### **Paragraph 8 a (new)**

*Draft opinion*

*Amendment*

**8 a. *Considers that civil society and NGOs play an instrumental role in***



*shaping policies that benefit society and our environment; recalls the commitment of the Commission in its political guidelines to step up its engagement with civil society organisations that have expertise and an important role to play in defending specific societal issues and upholding human rights; urges the Commission to revise its guidelines<sup>1a</sup> from May 2024 in order to ensure the continuation of the funding of NGO activities, including advocacy, under the LIFE programme; considers that discontinuation of this funding for all NGO activities would seriously undermine the voice of civil society in the public debate and would cause a severe reputational risk for the Commission;*

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*<sup>1a</sup> Guidance on funding for activities related to the development, implementation, monitoring and enforcement of Union legislation and policy*

Or. en

**Amendment 33**  
**Anne-Sophie Frigout**

**Draft opinion**  
**Paragraph 8 a (new)**

*Draft opinion*

*Amendment*

*8a. Deplores the conclusions of the European Court of Auditors' Special Report 22/2023 on the failure to take sufficient account of the socio-economic and environmental impacts associated with the rapid development of offshore renewable energy, in particular offshore wind; notes with concern that this policy, in the absence of sufficient knowledge, can lead not only to the exclusion of fishers from areas used for offshore wind farms, and hence a demonstrable risk of*

*job losses in this sector, but also to the deterioration of marine biodiversity and certain habitat types;*

Or. fr

**Amendment 34**

**Michal Wiezik, Sigrid Friis, Gerben-Jan Gerbrandy, Pascal Canfin, Vlad Vasile-Voiculescu, Yvan Verougstraete, Martin Hojsík**

**Draft opinion**

**Paragraph 8 a (new)**

*Draft opinion*

*Amendment*

**8 a. Attributes great importance to a pluralistic and vibrant civil society, vital to enabling a balanced policy dialogue in a democratic society; stands behind the continuation of the support to capacity building of civil society organisations and their involvement in the development, implementation, monitoring and enforcement of EU legislation and policy through EU funding programmes via transparent and competitive process, including via LIFE operating grants;**

Or. en

**Amendment 35**

**Anne-Sophie Frigout**

**Draft opinion**

**Paragraph 8 b (new)**

*Draft opinion*

*Amendment*

**8b. Deplores the fact that, in focusing solely on renewables to the detriment of nuclear, the Commission is persisting in its refusal to promote the principle of technological neutrality as a means of achieving its targets for reducing CO2 emissions; calls on the Commission to make every effort to facilitate the**

*financing of the installation and maintenance of nuclear power plants in the EU;*

Or. fr

**Amendment 36**

**Michal Wiezik, Sigrid Friis, Gerben-Jan Gerbrandy, Pascal Canfin, Vlad Vasile-Voiculescu, Yvan Verougstraete, Martin Hojsík**

**Draft opinion**

**Paragraph 8 b (new)**

*Draft opinion*

*Amendment*

**8 b. Calls on the Commission to revise the guidelines<sup>1a</sup>, reassuring the applicants of operating grants of the eligible expenditure pursuant to the applicable Regulation and confirming their vital position in the decision making process, while paying full regards to the transparency provisions applicable to them;**

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**<sup>1a</sup> Guidance on funding for activities related to the development, implementation, monitoring and enforcement of Union legislation and policy**

Or. en

**Amendment 37**

**Jonas Sjöstedt, Sebastian Everding, Anja Hazekamp, Li Andersson, Per Clausen, Catarina Martins**

**Draft opinion**

**Paragraph 8 a (new)**

*Draft opinion*

*Amendment*

**8 a. Insists on an ambitious and well-managed environmental policy with the highest regard for biodiversity,**

*sustainability, social progress and animal welfare in the works of the decentralised agencies, building on successful methods and tools from the past year while continuously developing strategies to face current challenges;*

Or. en

### **Amendment 38**

**Pär Holmgren**

on behalf of the Greens/EFA Group

### **Draft opinion**

#### **Paragraph 8 b (new)**

*Draft opinion*

*Amendment*

**8 b. Recalls the EU4Health programme's transformative role in supporting public health policy objectives of the Union; regrets that the EU4Health programme suffered disproportionate cuts in 2023 of EUR 1 billion and that future public health actions in the Union will have to be downsized and the spending profile amended despite their importance for Union citizens; recalls the importance of the public health policies and the clear political commitment in the 2020 MFF agreement to prioritise health funding;**

Or. en

### **Amendment 39**

**Anne-Sophie Frigout**

### **Draft opinion**

#### **Paragraph 10**

*Draft opinion*

*Amendment*

10. Notes that HERA, established in 2021, has continued in 2023 to grow the number of its staff and to expand its operations; **welcomes the progress of**

10. Notes that HERA, established in 2021, has continued in 2023 to grow the number of its staff and to expand its operations;

*HERA's efforts in ensuring the Union's preparedness and crisis response readiness for health emergencies as well as its involvement in collaborations with international partners to increase global preparedness, prevention and detection of health emergencies;*

Or. fr

**Amendment 40**  
**Beatrice Timgren, Kristoffer Storm**

**Draft opinion**  
**Paragraph 10**

*Draft opinion*

10. Notes *that HERA, established in 2021, has continued in 2023 to grow the number of its staff and to expand its operations; welcomes* the progress of *HERA's efforts in ensuring the Union's preparedness and crisis response readiness for health emergencies as well as its involvement in collaborations with international partners to increase global preparedness, prevention and detection of health emergencies;*

*Amendment*

10. Notes the progress of *HERA and the EU4Health program but cautions against continuous expansion without measurable proof of effectiveness. Calls for a cost-benefit analysis of HERA's activities and staffing increases to ensure that resources are allocated efficiently to deliver on core public health priorities;*

Or. en

**Amendment 41**  
**Anne-Sophie Frigout**

**Draft opinion**  
**Paragraph 11**

*Draft opinion*

11. Recalls the Commission's commitment to carry out a thorough review of the implementation of HERA's operations by 2025 *and to consider changing its structure and governance, including in order to transform it into a*

*Amendment*

11. Recalls the Commission's commitment to carry out a thorough review of the implementation of HERA's operations by 2025;

*genuine agency with an autonomous budget;*

Or. fr

**Amendment 42**  
**Alexandr Vondra**

**Draft opinion**  
**Paragraph 11**

*Draft opinion*

11. Recalls the Commission's commitment to carry out a thorough review of the implementation of HERA's operations by 2025 and to consider changing its structure and governance, including ***in order to transform*** it into a genuine agency with an autonomous budget;

*Amendment*

11. Recalls the Commission's commitment to carry out a thorough review of the implementation of HERA's operations by 2025 and to consider changing its structure and governance, including, ***if the review concludes accordingly, the possibility of transforming*** it into a genuine agency with an autonomous budget;

Or. en

**Amendment 43**  
**Pär Holmgren**  
on behalf of the Greens/EFA Group

**Draft opinion**  
**Paragraph 11 a (new)**

*Draft opinion*

*Amendment*

***11 a. Notes that the European Ombudsman found maladministration by the European Commission regarding systemic delays in decision-making on authorisations for dangerous chemical substances and found that these delays, averaging 14.5 months instead of the statutory three months, allowed continued use of harmful chemicals, posing significant risks to public health and the environment; notes that the Ombudsman recommended to apply the rules that it is***

*up to applicants to demonstrate that they have satisfied the legal conditions for obtaining the authorisation by providing sufficient information and to dismiss applications containing insufficient information; highlights the insufficient transparency in the Commission's processes and urges improvements, including timely public reports on the deliberations of the REACH Committee to enhance accountability; expects the Commission to follow the recommendations of the Ombudsman;*

Or. en

**Amendment 44**  
**Friedrich Pürner**

**Draft opinion**  
**Paragraph 11 a (new)**

*Draft opinion*

*Amendment*

*11a. recalls that the Court of Justice of the European Union ruled in July 2024 that the Commission had not given the public sufficient access to the details of the COVID-19 vaccine contracts and that the Commission had not provided sufficient evidence to support the justification for the lack of transparency of the contracts; emphasises the importance of full transparency with a view to informing and protecting European citizens;*

Or. de

**Amendment 45**  
**Antonio Decaro, Tiemo Wölken**

**Draft opinion**  
**Paragraph 11 a (new)**

*Draft opinion*

*Amendment*

***11 a. Regrets the findings of the Court's Special Report No 26/2023 that several policy areas in the RRF's pillar containing health policies lack a corresponding common indicator to measure progress; is concerned that this impedes the proper monitoring and understanding of progress made towards achieving milestones and targets linked to health policies;***

Or. en

**Amendment 46  
Friedrich Pürner**

**Draft opinion  
Paragraph 11 b (new)**

*Draft opinion*

*Amendment*

***11b. points out that legal proceedings are still pending in Belgium against the President of the European Commission for refusing to disclose public text messages exchanged with the head of Pfizer, Albert Bourla, during negotiations on a contract for the purchase of COVID-19 vaccines; demands that all text messages exchanged be fully disclosed without delay;***

Or. de

**Amendment 47  
Antonio Decaro, Tiemo Wölken**

**Draft opinion  
Paragraph 11 b (new)**

*Draft opinion*

*Amendment*

***11 b. Calls on the Commission to take corrective action addressing the***



*shortcomings identified by the European Court of Auditors and the concerns expressed by the European Parliament;*

Or. en

**Amendment 48**  
**Alexandr Vondra**

**Draft opinion**  
**Paragraph 12**

*Draft opinion*

*12. Is of the opinion, on the basis of the data and reports available, that discharge can be granted to the Commission in respect of expenditure in the areas of environment, climate action, public health and food safety for the financial year 2023.*

*Amendment*

*deleted*

Or. en

**Amendment 49**  
**Anne-Sophie Frigout**

**Draft opinion**  
**Paragraph 12**

*Draft opinion*

12. Is of the opinion, on the basis of the data and reports available, that discharge **can** be granted to the Commission in respect of expenditure in the areas of environment, climate action, public health and food safety for the financial year 2023.

*Amendment*

12. Is of the opinion, on the basis of the data and reports available, that discharge **cannot** be granted to the Commission in respect of expenditure in the areas of environment, climate action, public health and food safety for the financial year 2023.

Or. fr

**Amendment 50**  
**Jonas Sjöstedt, Sebastian Everding, Anja Hazekamp, Li Andersson, Per Clausen, Catarina Martins**

**Draft opinion**  
**Paragraph 12**

*Draft opinion*

12. Is of the opinion, on the basis of the data and reports available, that discharge **can** be granted to the Commission in respect of expenditure in the areas of environment, climate action, public health and food safety for the financial year 2023.

*Amendment*

12. Is of the opinion, on the basis of the data and reports available, that discharge **cannot** be granted to the Commission in respect of expenditure in the areas of environment, climate action, public health and food safety for the financial year 2023.

Or. en